



# **AGENDA**

Meeting: WILTSHIRE POLICE AND CRIME PANEL

Place: Access the On-Line Meeting here

Date: Thursday 7 January 2021

Time: <u>10.00 am</u>

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#### Membership:

Cllr Junab Ali - Swindon Borough Council

Cllr Abdul Amin - Swindon Borough Council

Mamie Beasant – Co-opted Independent member

Cllr Alan Bishop - Swindon Borough Council

Cllr Richard Britton - Wiltshire Council

Cllr Ross Henning - Wiltshire Council

Cllr Vinay Manro - Swindon Borough Council

Cllr Brian Mathew - Wiltshire Council

Cllr Nick Murry - Wiltshire Council

Anna Richardson – Co-opted Independent member

Cllr Tom Rounds - Wiltshire Council

Cllr Jonathon Seed - Wiltshire Council

Cllr John Smale - Wiltshire Council

#### Substitutes:

**Cllr Peter Evans** 

**Cllr Sue Evans** 

**Cllr Tony Trotman** 

Cllr Sarah Gibson

Cllr Ruth Hopkinson

Cllr Gordon King

Cllr Jim Lynch





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#### **AGENDA**

#### Part I

Items to be considered when the meeting is open to the public

#### 1 Apologies for Absence

#### 2 **Declarations of interest**

To receive any declarations of disclosable interests or dispensations granted by the Standards Committee

#### 3 Chairman's Announcements

#### 4 Public Participation

The Panel welcomes contributions from members of the public

#### **Statements**

If you wish to make a statement at this meeting on any item on this agenda, please register to do so at least 10 minutes prior to the meeting. Speakers are permitted to speak for up to 3 minutes on any agenda item. Please contact the officer named on the first page of the agenda for any further clarification

#### Questions

Members of the public are able to ask questions in relation to the responsibilities and functions of the Panel at each meeting. Those wishing to ask questions are required to give notice of any such questions in writing to the Head of Democratic Services at Wiltshire Council no later than **5.00 pm** on Monday 4 January 2021. Please contact the officer named on the first page of the agenda for further advice. Questions may be asked without notice if the Chairman decides that the matter is urgent

#### 5 PCC Budget 2021/22 and MTFS

Clive Barker to present the PCC's Draft Budget Settlement for 2021/22, including the Medium Term Financial Strategy and Capital Strategy

#### 6 Forward Work Plan (Pages 5 - 6)

To note the forward work plan

#### 7 Future meeting dates

To note the future meeting dates below:

- Thursday 4 February 2021 10am
- Thursday 18 March 2021 10am

#### Part II

Item(s) during whose consideration it is recommended that the public should be excluded because of the likelihood that exempt information would be disclosed

None



Meeting	Police and Crime Panel
Date	7 <sup>th</sup> January 2021
Report Title	Draft Budget Settlement
Report presented by	Angus Macpherson, Police and Crime Commissioner
Author	Clive Barker, Chief Finance Officer

#### 1.0 Purpose

1.1 This paper provides the panel with information on the draft budget and precept being considered.

#### 2.0 Background

- 2.1 On the 17 December the provisional settlement was announced by the government. This settlement confirmed that PCCs would be able to increase Band D Council Tax by £15 and that £415m has been provided to fund an additional 6,000 officers nationally. Whilst this is good news the usual letter to PCCs identifying requirements and detailing the settlement is still outstanding, when this is received it may lead to some changes in my proposals.
- 2.2 The MTFS forecasts the estimated financial position over the next 4 years and the impact this has on my ability to commission services. There remains no certainty surrounding future years funding, this is a one-year settlement.
- 2.3 With the lack of funding information, it means financial planning beyond 2020-21 is more uncertain than usual. The impact of Covid 19 on the economy and future settlements alongside the government's desire to continue increasing officers makes estimating future settlements very difficult. These risks are in my mind as I look to secure the viability of the service in future years. I am cognisant that decisions I make today will impact finances available over the medium and long term and to future PCCs.

#### 3.0 Central Grant

3.1 The Total Grant announced is £73.946m, this is a £3.384m increase on the £70.562m provided in 2020-21. Whilst the detail has not been provided by the Home Office, it is assumed that this increase is Wiltshire's share of the £415m of the Uplift grant provided (£415m x 0.81% = £3.362m).

3.2 This shows that no additional funding has been provided for inflationary growth or other funding pressures. It is assumed that this must be funded by the precept increase and savings.

#### 4.0 Council Tax Scenarios

- 4.1 Figures reported by the Government suggest a £7.3m increase in funding for Wiltshire. These figures are dependent on me increasing the Band D Council Tax by £15. This would raise £3.8m.
- 4.2 I have asked for 3 scenarios to be modelled:
  - Option A To increase council tax by £15 per annum (6.9%)
  - Option B To increase council tax by £12 per annum (5.5%)
  - Option C To increase council tax by £10 per annum (4.6%)
- 4.3 The impact of a 1% increase in council tax is £0.570m
- 4.4 The figures calculated consider a slight reduction in the Council Tax Base and the funding of the collection fund deficit, more detail is shown later in the paper.

#### 5.0 Total Funding Scenarios

5.1 The table below shows the estimated funds I will have available under these options. This paper focuses on 2021-22, the MTFS shows future funding position with the caveat that they are based on numerous assumptions due to the lack of information.

	2020-21	2021-22	2021-22	2021-22
	Budget	Option A	Option B	Option C
		£15 CT incr.	£12 CT incr.	£10 CT incr.
Central Grant	£62.942m	£66.909m	£66.909m	£66.909m
Local Precept (CTax)	£57.055m	£61.004m	£60.213m	£59.685m
Legacy Council Tax Grant	£5.235m	£5.235m	£5.235m	£5.235m
Collection Fund	£0.293m	-£0.078m	-£0.078m	-£0.078m
Investment Income	£0.200m	£0.079m	£0.079m	£0.079m
Standard Funding available	£125.725m	£133.149m	£132.358m	£131.830m
to commission services				
Ringfenced Uplift Grant	£1.384m	£0.800m	£0.800m	£0.800m
Standard Funding + Uplift	£127.109m	£133.949m	£133.158m	£132.630m
Swindon PFI Specific Grant	£2.067m	£2.067m	£2.067m	£2.067m
Police Officer Pensions	£1.002m	£1.002m	£1.002m	£1.002m
Grant				
Special Policing Specific	£1.117m	£1.117m	£1.117m	£1.117m
Grant				
Total Funding	£131.295m	£138.135m	£137.344m	£136.816m

- 5.2 In addition to this I have central funding allocated to me to commission victims services and to support restorative justice. No information has been provided on this figure, currently I am planning on this remaining stable at £0.892m.
- 5.3 When I consider council tax increases, I am focused on protecting local policing and the long-term funding position. To not increase council tax at this time will have considerable impacts on the future ability to commission policing and crime services.
- 5.4 In 2020-21 Wiltshire received central funding of £97.76 per head of population under the current formula. This compares to a national average of £123.91 per head. Being the 4th lowest centrally funded PCC per head of population increases my reliance on council tax.
- 5.5 A £15 per annum increase in Council Tax will result in Wiltshire's Band D council tax increasing from £216.27 to £231.27 (6.9% increase). The table below shows that even with no increases in the rest of the South West, Wiltshire's policing precept will still be lower than Gloucestershire and Dorset. It is, however, likely that even with a £15 increase Wiltshire will remain the lowest in the region.

	2020-21 Act	Wiltshire £10	Wiltshire £12	Wiltshire £15
	Band D CTax	inc	inc	inc
Gloucestershire	£257.25			
Dorset	£240.58			
Avon & Somerset	£227.81			
Devon & Cornwall	£221.64			
Wiltshire	£216.27	£226.27	£228.27	£231.27

- 5.6 In calculating the funding available a slight decrease in the council tax base has been included. The decrease for Wiltshire Council is 0.22%, in Swindon Borough Council an increase of 0.5% has been declared. This results in a consolidated reduction in the council tax base of 0.1%. Since the introduction of this funding mechanism this is the first time there has been a decrease in the base in Wiltshire.
- 5.7 Covid 19 has also affected the number of people paying council tax. For the first time this has led to a collection fund deficit (estimated at £0.934m for Wilshire Police). The government have introduced support to help finance deficits, the impact on this to Wiltshire Police is currently being worked through. At the time of writing it is assumed that 75% of the combined deficit will be funded, this leaves £0.234m. Legislation has been introduced to share this cost over 3 years (£0.078m p.a).
- 5.8 The Legacy Council Grant has remained at £5.235m since 2013-14. This grant compensates PCCs for not raising the precept between 2011 and 2013. The MTFS assumes that this grant will continue in future years with no increase or reduction (i.e. Cash flat).

#### 6.0 Future Funding

- 6.1 In recent years there has been a debate surrounding the policing funding formula. Due to our low funding per head of population, it is reasonable to expect that a change will benefit Wiltshire. It was anticipated that the change would be implemented in 2017-18, however, it was delayed. It was then announced that this would occur in 2018-19 but no progress has been made. Information suggested that 2021-22 would be the earliest that any change will be implemented, however, with Covid this has not occurred.
- 6.2 Considering the delays in a fair funding settlement and the impact council tax income will have on policing in Wiltshire now and in the future, I will be proposing to consult the public surrounding an increase to the Band D Council Tax of £15 this year (Option A). In comparison to Option B (£12 increase) this would provide additional funds of £0.791m to keep the people of Wiltshire safe, year on year, for an additional 25p per month per Band D property.
- 6.3 The use of reserves is a high-profile issue within the police service. Within the MTFS I have revised my policy and set out clearly how I intend using them in the short to medium term.
- 6.4 There remains an expectation that the police improve efficiency, productivity and effectiveness. Whilst I intend that Wiltshire will continue to improve its efficiency and effectiveness the ring fencing of police officer numbers with the Uplift Grant will make this more difficult.

#### 7.0 <u>Uplift Grant - Police Officer Numbers</u>

- 7.1 As detailed in paragraph 3.1, Wiltshire has received the equivalent of £3.361m (with £0.800m ringfenced) to fund the cumulative 97 uplift officers (year 1 49 and year 2 48). It is proposed to set aside £4.234m to finance these officers and the costs surrounding their introduction (training, ICT, uniform, vehicles, etc..).
- 7.2 By the end of 2021-22 Wiltshire Police, I will have increased police officer numbers to 1,098 officers, from a low position of 934.
- 7.3 It is proposed to allocate the additional 48 officers as below;

	Officers
Starting Position (1 April 2020)	1,050
Reg. Organised Crime Units (prescribed in Grant)	2
Authorised Firearms Officers	4
Force Command Structure	7
Fraud Prevention	1
Neighbourhood Capabilities	16
Protecting the Vulnerable	18
Total	1,098

7.4 Whilst it will be some time before the officers are available for independent deployment it is planned to post 16 into the Neighbourhood. The table below shows

the proposed split and the benefits expected which all relate to the Police and Crime Plan.

7 Community Intelligence Dev. 2 Rural Crime 3 Community Road Safety 4 Early Intervention	<ul> <li>Intelligence investment will allow improved focus on community problems, better understanding and ultimate reduction of crime (acquisitive, community based drug dealing, low level assault, ASB, community tension issues i.e. youth gang culture)</li> <li>Will result in efficient daily tasking rather than sporadic, poorly informed targeting</li> <li>Increase in high-quality community intelligence submissions at a neighbourhood level</li> <li>Enhanced Rural Crime capability</li> <li>Focussed Community Speed-watch prevention and enforcement capability</li> <li>Greater focus on preventative activities, not reactive problem solving</li> </ul>

- 7.5 18 officers will also be invested in Protecting the most Vulnerable. This would see, for instance, investment in both exploitation and cyber teams. This will help to increase capacity in areas of new crime demand and complex crime types.
- 7.6 With an increase of £15 I will also be able to maintain the current PCSO establishment at 132.

#### 8.0 The Capital Financing Strategy

- 8.1 In 2019-20 I reviewed my strategy surrounding capital financing. With low levels of central grant (£0.109m p.a. in 2020-21 and 2021-22) and reducing reserves the financing of essential ICT investment and making our facilities fit for modern day policing has become a concern. I therefore implemented a policy which included borrowing for the first time to finance long term capital projects in 2019-20.
- 8.2 I have reviewed this strategy in 2020 with the following objectives;
  - To finance the revised 2021-21 plan
  - To review cost estimates for reasonableness
  - To improve the alignment of financing to the asset benefit length
  - To take into account forecasted lower capital receipts
  - To, if possible, reduce the revenue consequences in 2021-22.
- 8.3 All these objectives have been achieved with the revenue consequences in 2021-22 reducing from £2.505m to £2.329m, a £0.176m reduction. The revised strategy is included as part of the MTFS.

#### 9.0 The Revenue Budget Proposal

9.1 The table below identifies the current Budget Proposal at a high level (more information is included in the MTFS) to meet the funding allocation of £133.949m available with the £15 Council Tax increase.

Budget Bfwd	£125.724m
Unavoidable costs	£3.280m
Planned and Demand based Investments	£0.742m
Officer Uplift costs	£4.234m
Collision Investigation Equipment	£0.250m
Overtime	£0.303m
Sub Total	£134.533m
Savings	-£0.584m
Budget Requirement	£133.949m

- 9.2 There are several costs which are unavoidable, these include inflation and a number of items which are nationally mandated. The national increases surround Air Support, ICT systems, Single on Line Home and pensions.
- 9.3 The Planned and Demand based investments cover several areas which are considered critical or mandated posts, for instance Child Protection Conference Staff, Scrutiny Post, and Complaints Administrators.
- 9.4 It also includes the outcome from the Force Management Statement (FMS). The FMS is a mandated self-assessment tool required by HMICFRS. This is the third year it has been produced and totals over 700 pages. It requires forces to self-assess current levels of service and look ahead to identify future capacity issues. This is used by the Chief Constable to provide the PCC with advice and evidence for investments required to respond to policing challenges. Also included within this section are 3 staff to improve the efficiency of Out of Court Disposals, these staff will administer local resolution work. This is currently undertaken by Police Officers when time allows, having dedicated resources undertaking this is expected to result in lower reoffending and better victim satisfaction rates.
- 9.5 In 2022 all forces must by ISO accredited to undertake Collision Investigation work. To meet the requirement the Force must invest in Equipment, ICT and estate. The initial Business Case has been produced, whilst not formally approved yet the need to invest in this area is unavoidable.
- 9.6 In recent years the force has overspent its overtime budget. Whilst pressure is being maintained to reduce costs and incur overtime only when essential there is a need to keep to minimum staffing levels for Authorised Firearms Officers and for CPT Officers to respond to community policing needs. This funding will allow us to allocate budgets where essential and then hold commanders to account knowing their budget allocation is reasonable. It is expected that this level of funding can reduce in the long term when the 3-year uplift in officers is complete and the new officers are available for independent deployment.

#### **10.0 OPCC Direct Expenditure**

- 10.1 In 2020-21 I intend retaining £1.632m for the Office of the PCC (OPCC) and £1.646m for direct commissioning. This total of £3.278m remains at 2.4% of the budget.
- 10.2 The OPCC cost includes 3 staff commissioning services. These staff commission the services required to deliver the Police and Crime Plan, in 2020-21 they commissioned services in excess of £3m. This year the team have distributed external grants including £0.482m of extraordinary Covid grants for domestic and sexual abuse services, £0.892m victims funding (para 5.2) and have been successful in a £0.200m bid for further domestic abuse support over the next two years.
- 10.3 The 2020-21 commissioning budget was presented to the PCP at the March 2020 meeting, it is intended to present the new budget to the PCP in March 2021.

#### 11.0 Savings Plans

11.1 It is proposed to deliver £0.584m of direct savings. By embedding some changes which have been imposed by Covid, with a number of staff working from home, £0.181m is considered deliverable by reducing travel, copying, conference fees, etc.

#### 12.0 Reserves

12.1 A complete review of reserves has taken place with the outcome disclosed in the MTFS. The value of the general reserve has been considered and I am advised that £3.328m (2.5% of the revenue budget) is acceptable.

#### 13.0 Risks

- 13.1 There remain some questions about the funding as the normal settlement letter has not been received, when received changes may be required. It should be noted that this is a provisional settlement which can change.
- 13.2 The national reduction in Top slice surrounding ROCU's (Regional Organised Crime Units) is a concern. Over £50m has been removed from the national settlement. There is no explanation as to how ROCUs will be financed without this money and whether there will be a call for increased local funding.

#### **14.1 Conclusion**

14.1 This paper shows the panel my MTFS and my current thinking surrounding the 2021-22 precept. I believe a £15 Band D increase per household per year is appropriate and it is my intention to consult the public on this.







## **WILTSHIRE AND SWINDON**

# Medium Term Financial Strategy (MTFS) 2021-22 to 2024-25

Document Contro	
Version 1	CB working version
Version 2	Draft for PCP 070121
Version 3	

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### **Executive Summary**

- 1. The December settlement provided the police service with funding for 6,000 new officers. This means that funding to date has been provided for 12,000 of the 20,000 new officers promised in the election. With the majority of the 12,000 officers now financed within the central grant it looks like I have received a significant increase, this however must be set aside to fund the 97 Uplift Officers I am recruiting in 2020-21 and 2021-22.
- 2. The settlement also confirmed that Police and Crime Commissioners can increase their Band D Council Tax precept levels by a maximum of £15. For Wiltshire a £15 increase in equivalent to a 6.9% increase.
- 3. This MTFS has been drawn up in a period of uncertainty with the Covid 19 pandemic putting real pressure on national finances. An early signal of this is the cancelling of pay awards for public sector workers except those classified as low paid (£24,000 or less). There is uncertainty on what future settlements will look like, nationally the expectation is cash flat, this means that any cost increases will need to be funded by savings or local taxation increases.
- 4. This uncertainty means that future years funding positions are very much an estimate and will change in a years' time when more information is available. A long-term settlement would be welcomed, this would enable better planning. Based on this I would recommend the focus to be on the 2021-22 financial plan.
- 5. The uncertainty continues with local funding. The pandemic has led to a number of people being made unemployed and unable to pay Council Tax. The Council tax base estimates show for the first time a reduction, this reduces my income.
- 6. Whilst the increases are welcome Wiltshire remain underfunded. It still has the lowest council tax in the South West (significantly below the similar size forces of Gloucestershire and Dorset). It also remains the 3<sup>rd</sup> lowest funded area in the country even though it has the urban issues that Swindon brings and the rural/sparsity issues caused by Salisbury Plain.
- 7. By increasing Council Tax by £15 per Band D property, my local income will increase by circa £4m. This is needed to fund part year pay awards and unavoidable cost increases. The MTFS also deals with the Capital Financing Strategy, which has revenue consequences in this budget.
- 8. The Chief Constable's increased expenditure plans surround closing threats identified in the Financial Management Statement (FMS) and the risk register. This is an evidence-based approach in line with HMIC expectations.
- 9. I now report Shared Services as a separate budget, these costs were previously included within the Chief Constables budget. This provides more transparency and is more appropriate considering they provide services to the OPCC as well.
- 10. With a £15 increase in the Band D levy there is a need to save £0.587m. The table below shows the savings required increase to £1.906m with a £10 increase;

Financial Yr.	£10 increase	£12 increase	£15 increase
OPCC	£0.218m	£0.205m	£0.186m
Shared Services	£0.327m	£0.217m	£0.050m
Chief Constable	£1.361m	£0.957m	£0.351m
Total Savings Req	£1.906m	£1.379m	£0.587m

- 11. It should be noted that from 2022-23 to 2024-25 funding assumptions are based on a 2.5% increase in Council Tax and initially a cash flat Central Grant. It is important to note that there is no evidence to support these levels of increase, it is purely an estimate.
- 12. The MTFS includes an updated Capital Plan and a new Capital Financing Strategy. The plan shows how capital expenditure could be financed in future years. The plan shows that by the end of 2023-24 the PCC is expected to have borrowed in excess of £13m. With the significant need for capital investment in ICT and Estate there is a need to increase the Revenue Contribution to Capital contribution in a financially viable manner to over £2.9m by 2023-24. It should be noted that some expenditure, for instance the HQ redevelopment plan, will require approvals in future years. The level of the redevelopment will significantly impact the Capital Plan and Financing Strategy.
- 13. The MTFS is based on assumptions which may or may not be realised but are currently considered as reasonable. Its purpose is to give to the PCC and the CC a financial framework to plan strategic direction over the next 4 years. As disclosed in the MTFS in 2020-21 Wiltshire's funding per head of population was £176.76 the national average is £200.48. Wiltshire PCC was the 4th lowest centrally funded and 3rd lowest when considering all funding. These figures need to be updated for the 2021-22 settlement however with the same central funding increase being applied to all forces and the majority of PCC's looking towards the £15 council tax increase they will not change significantly.
- 14. It should be remembered that this years funding decision will impact the funds available for the future. Considering our low funding position and the savings which would be require with a lower increase I am consulting the public on a £15 increase.

#### Introduction

- 15. This is the four year MTFS. The MTFS first covers the funds available to the Police and Crime Commissioner (PCC) depending on different local funding scenarios. It then considers how the Commissioner may use the finances available to him to fulfil his wide ranging remit.
- 16. Appendix B deals with the Chief Constable's budget allocation and the implications on his spending plans which occur depending on the local funding decision made by the PCC. The report then considers any shortfalls which may exist. The outcome provides both the PCC and the CC with information which will assist them in decision making surrounding precept (council tax), police officer numbers, etc. in the short to medium term.

#### The Financial Environment

17. This version of the 4 year MTFS has been produced post the 2021 settlement.

#### Central Finances

- 18. After 9 years (2011-12 to 2019-20) of funding restrictions which had seen the budget reduce by 34.5% the 2020-21 settlement saw an increase in cash of 7.5%. A significant part of the increase was to finance infrastructure to enable the police service as a whole to deliver 20,000 new officers.
- 19. In 2021-22 a 4.8% increase has been provided, this is entirely to fund officer increases and is the Wiltshire portion of the £415m national announcement. There remains no medium or long term settlement which impacts on our ability to plan for the future.
- 20. The Legacy Council Grant has remained at £5.235m since 2013-14. This grant compensates PCC's for not raising the precept between 2011 and 2013. The MTFS assumes that this grant will continue in future years with no increase or reduction (i.e. Cash flat).

#### Precept (Council Tax)

- 21. In 2012 the Secretary of State, under The Localism Bill, introduced new regulations surrounding Council Tax. If a major precepting body (which includes the PCC) proposes to raise taxes above a limit agreed by government then they will have to hold a referendum to obtain approval from local voters and the local voters may veto the rise. This means that major precepting bodies will need to convince local voters, rather than central government of the case for excessive rises in council taxes. The announcement on precept flexibility for 2021-22 was included within November 2020's Compresence Spending Review (CSR). This allows PCCs to increase Band D council tax by £15. No long term guidance was provided.
- 22. The Council Tax receipt is dependent on the council tax base (the number of dwellings paying the tax). Due to the downturn in the economy related to Covid 19 the Council Tax base has marginally fallen in 2021-22. The base reduces when the number of people not paying council tax exceeds any increase in dwelling growth. The net combined reduction in the base due to lower collection rates is 0.01% in 2021-22.

- 23. A 1% increase in the police part of the Band D council tax in 2021-22 is worth £0.570m. Any increase in council tax increases secures future funding at a higher level.
- 24. The reduction in payments of Council Tax has led to a provisional deficit on the Collection Fund, this is the first time that a deficit has existed. A deficit becomes a cost to the PCC instead of an income stream. The total funding includes the provisional collection fund deficit. This is provisional as the councils are yet to confirm the final position.
- 25. The current estimate from the councils is a deficit of £0.934m (a surplus of £0.293m existed in 2020-21). The CSR suggests that the government will fund 75% (£0.700m) of the shortfall. This was confirmed in the final settlement however there still is a lack of clarity in the calculation, so the deficit is provisional. Legislation has been passed to split the deficit over 3 years (£0.078m p.a. for Wiltshire OPCC). This has been considered in the estimates shown below. These forecast the economy to slowly bounce back with a surplus reducing the deficit in 2022-23 and 2023-24.

	Additional Dwellings	Est total Dwellings	% Increase	Collection Fund Surplus/(Deficit)
2020-21 Actual	3,327	263,814	1.24%	£293,000
2021-22 Est	-37	263,777	-0.01%	(£78,000)
2022-23 Est	2,638	266,415	1.00%	£22,000
2023-24 Est	5,328	271,743	2.20%	£72,000
2024-25 Est	4,077	275,820	1.50%	£200,000

#### **Inflation**

- 26. The consumer price index shows inflation for the 12 months to September 2020 at 0.7%. Year on year changes have fluctuated throughout the year with a low being 0.5% and 1.1% being the high. The initial MTFS allowed for general inflation at 2%, this has been reduced to 1% as part of the savings plans. Pay is based on 5/12<sup>th</sup> of the 2020 pay settlement and an allowance of £0.100m for those earning below £24,000. In 2022-23 an increase of 1% has been allowed, rising to 2% in 2023-24 and beyond.
- 27. In 2020-21 the budget allowed for pay increases of 3%, the actual pay award was 2.5%. This has resulted in a favourable £0.250m cost reduction in the MTFS.
- 28. In March 2020 the bank base rate was reduced from 0.75% (August 2018) to 0.10%. A decline on investment returns has resulted. Recognising this it is planned to reduce the investment income budget to £0.079m.

#### Police and Crime Plan 2017-2021

- 29. As required under law the PCC has produced a Police and Crime Plan. The plan has 4 overarching priorities, these are shown below:
  - Prevent crime and keep people safe
  - Protect the most vulnerable in society
  - · Put victims, witnesses and communities at the heart of everything we do
  - Secure a quality police service that is trusted and efficient

- 30. In 2020-21 Wiltshire received total funding of £176.76 per head of population, this is £23.72 less that the national average (Excludes the Met and the City of London) of £200.48.
- 31. Central Funding in 2020-21 for Wiltshire was £97.76 per head of population, £26.15 less than the national average (Excludes the Met and the City of London).
- 32. Combined with the lowest policing precept in the South West, this results in Wiltshire Police having the third lowest total funding per head of population. The plan states that the PCC will continue to lobby the Government to revise the way policing is funded. However national information suggests that any change in formula is unlikely to be implemented until 2022-23.
- 33. In the absence of a fair funding settlement there is a requirement to unlock resources to invest in priorities or continue to provide services at today's level. What this means is a drive to eliminate waste, being more cost efficient and cost effective. This plan identifies that the police alone will not be able to deliver the priorities. It will mean working in partnership with other organisations, volunteers and communities.
- 34. With a need to reduce costs whilst delivering more, the PCC has agreed that investment in technology is essential.
- 35. During 2014 the PCC became responsible for the commissioning of Victims Services. In 2020-21 Specific Grant funding was £0.892m, the 2021-22 funding has yet to be announced however no significant change is expected. As these funds are specific grants they are not included in the main funding reported.
- 36. In setting the budget the PCC will be allocating a certain level of resources for the following purposes;
  - Commissioning police services from the Chief Constable
  - Commissioning services in line with the Police and Crime Plan for specific purposes (for instance from public bodies, charities, the private sector, etc.)
  - Financing the running costs of the OPCC
  - Capital Investment

#### **Income Forecasts**

37. The 2020-21 budget relied on the following income to finance activity (excludes £1.384m of earmarked grant for Uplift Year 1);

Central Funding	Central Grant	£62.942m	1
	Council Tax Legacy Grant	£5.235m	£68.177m
Local Funding	Precept – Council Tax	£57.055m	
	Council Tax Surplus	£0.293m	£57.348m
MTFS Funding		£125.525m	£125.525m

- 38. The 2020-21 council tax level of £216.27 is £11.64 below the national average of £227.91 (excluding the City of London and the Met).
- 39. The table below compares the police part of the Band D council tax against others in the South West. It also shows the impact of a £15 (6.9%) increase in council tax for

2021-22 (this is the highest level allowed without referendum), before reverting to a 2.5% increase in 2022-23 and 2023-24

Authority	2020-21	Wiltshire	Wiltshire	Wiltshire
	Band D	£15	2.5%	2.5%
	Council Tax	increase	increase	increase
		2021-22	2022-23	2023-24
Gloucestershire	£257.25	-		
Dorset	£240.58			
Avon & Somerset	£227.81			
Devon & Cornwall	£221.64			1.
Wiltshire	£216.27	£231.27	£237.05	£242.98

Additional cost per Band D Household with a 6.9% increase	£15 p.a.
C	

- 40. The table shows that even if Wiltshire increased its council tax in all 3 years by these levels and all the other PCC's in the region froze their council tax Wiltshire would still not exceed the levy currently in Gloucestershire.
- 41. The additional funding available to Wiltshire under various precept scenarios is shown below when compared against the current precept income;
  - a) Funding at the South West Av. (£232.71), Extra income is £4.3m
  - b) Funding at National Av (£227.91), Extra income is £3.1m
- 42. It should be noted that today's decision on council tax impacts future years funding. For example, Gloucestershire's levy of £257.25 was based on a 50% increase in 2003. This shows how future viability is dependent on decisions made today.
- 43. In 2020-21 Council tax was 45% of the PCC's funding; therefore to fund an expenditure increase of 1% (£1m) requires a 2.5% increase in the precepts (the gearing effect). If central grant remains the same.
- 44. The MTFS shows income over 4 years assuming the grant remains cash flat and 2.5% Band D increases are levied in all future years. It excludes further funding for year 3 of the officer increase plan assuming that this would be netted off against the cost of the officers. The tables in the appendix show the following income levels (includes ring fenced Uplift Grant);

	With £10	With £12	With £15
	increase	increase	increase
2021-22	£132.630m	£133.158m	£133.949m
2022-23	£134.834m	£135.380m	£136.199m
2023-24	£138.372m	£138.943m	£139.792m
2024-25	£141.792m	£142.387m	£143.262m

- 45. This shows that a £5 lower Band D increase would results in £1.470m less funds in 2024-25.
- 46. It is necessary to consider the impact of different scenarios. The impact on the 2022-23 finances of changes in funding is shown below;

Scenario	Impact on 2022-23 MTFS Figures		
Standard Central funding changes by 1%	Funding changes by £0.669m		
Council Tax base changes by 1%	Funding changes by £0.610m		
Council Tax increase changes by 1%	Funding changes by £0.570m		
Council Tax increase changes by £1	Funding changes by £0.264m		

### Impact of Funding Allocations

47. The table below shows the provisional allocation with a £15 increase. From 2020-21 the amount spent on Shared Services has been separated out from the Chief Constables (CC) allocation. These departments which include HR, Finance, Estates, Corporate Communications, Business Improvement etc provide services to both the OPCC and the CC.

	2020-21	2021-22	Increased
[ ##### [ [ ### ] ] - ###	Allocation	Provisional Allocation	Allocation
OPCC Office cost	£1.471m	£1.622m	£0.151m
OPCC	£1.646m	£1.646m	
Commissioning			
OPCC Capital cont	£1.781m	£2.329m	£0.548m
(RCCO)			
Shared Services	£26.327m	£27.605m	£1.278m
Allocation			
CC Allocation	£94.499m	£100.747m	£6.248m
Total	£125.724m	£133.949m	£8.225m

- 48. It should be noted that the 2020-21 allocation did not include any funding for the Uplift Officers. The increase in 2021-22 therefore funds the full 97 Uplift officers.
- 49. The specific Victims grant mentioned in paragraph 35 is in addition to the funding available for external commissioning.
- 50. In 2020 the PCC has approved a revised Capital and Capital Financing Strategy, the updated version in attached at Appendix D. This strategy outlines the need to consider the medium term financing of capital. With an intention to invest in the HQ as part of the 2018 Estates Strategy there needs to be an agreed strategy to fund this. Capital costs are also significant in ICT and it is not appropriate to stop investing in this area.
- 51. To finance the capital spends it has been accepted by the PCC that borrowing will be required for longer term assets. There is also a need to increase direct revenue funding of short term ICT assets.
- 52. The strategy suggests a steady increase in the revenue budget to fund the borrowing costs and to provide direct funding. If the whole 9 year plan occurs the total cost is in the area of £90m. As capital grant and capital receipts are limited the revenue consequences will need to rise to £5m to £6m by 2028-29. The plan of steady growth in the revenue funding and a cut in the specific capital grant saw the 2020-21 contribution rising to £1.732m. In addition to this it is forecast that the cost of borrowing (interest and repayments) will be £0.053m in 2020-21. The revised 2021-22 strategy requires the direct revenue funding of capital to increase to £2.217m and the cost of borrowing to rise to £0.112m.

#### **OPCC Direct Expenditure**

- 53. In recent years the OPCC budget has been increased as part of ensuring that the 'and crime' part of the PCCs role is delivered. In 2020-21 it is proposed to increase the budget for the OPCC due to the need to implement the new mandated Complaints process and the good practise of having a Scrutiny Officer. The Office costs are 1.2% of the budget
- 54. The Commissioning Team (3 staff included within the Office costs) focus on proactive and preventative commissioning with external providers. The commissioning budget allocation in 2021-22 is proposed to remain cash flat however the team have been successful in obtaining grants in 2020-21 to finance other proactive services which fit in with the Police and Crime Plan objectives.
- 55. The funding specifically available for direct commissioning will be in the region of £2.5m in 2021-22 plus any other specific grants they are able to obtain. The focus on the expenditure includes Substance Misuse, Youth Offending, Reoffending, Victims Services, Mental Health Triage and Community Messaging.
- 56. Appendix Aii shows the consolidated OPCC Financial Plan (OPCC office costs, commissioning and capital). The capital increase is discussed later in this document.

#### **Shared Services**

- 57. In 2020-21 Shared Services costs have been extracted from the Chief Constables allocation and is now reported separately. £26.327m is the 2020-21 allocation. Shared Services includes HR, OHU, Health and Safety, Learning and Development, Business Improvement, Corporate Communications, Finance and Facilities.
- 58. Appendix Aiii shows the financial plans for Shared Services. There are several cost pressures in the area which have been identified. One risk surrounds Police Officer Pensions, the impact of the Courts ruling on national changes as unlawful has created a significant volume of work. We are working in the region to resolve this however guidance suggests we will need to provide additional funds nationally, regionally and locally to deal with the re-working which is required. £0.100m has been allowed for this increase in cost.
- 59. With the Police Officer numbers increasing more staff are required in Learning and Development, Fleet, OHU, ICT, etc. £0.500m has been allowed for this. Some of this budget will be transferred to the Chief Constable's budget once the detail is confirmed.

#### **Use of Finances**

- 60. The PCC expects locally collected funds to be spent on maintaining local policing. Whilst it can be difficult to identify what exactly is 'local policing' the 2020-21 budget has been reviewed to identify the relationship between spend and funding.
- 61. The table below shows that now [x%] of the funding is collected locally whilst [x%] of the budget is used for Local Policing (this classifies the legacy council tax grant as 'other policing' as it is paid from central funds);

	Local Policing	Other Policing	Total
CC Spend per area	-		
Support Services			
OPCC			
Total			
Staffing (FTE)	Awaitin	g Informatio	on l
Income			
Interest			
Total			

#### Capital

- 62. The Capital Plan (Appendix C) has been revised this year to compliment the longer term Capital Financing Strategy. The plan shows the capital expenditure forecast over the 4 years. It then shows how these costs will be funded. This plan is then taken forward in the Strategy (Appendix D)
- 63. The increase in revenue costs (both revenue contributions to capital and the consequences of debt) is planned to finance capital expenditure in a manner that is affordable over a period of time. The plan is more dynamic (it will change regularly throughout the year) than the strategy hence there will be variances occurring which will need reconciliation in each MTFS.
- 64. It should be noted that the need to borrow and increase revenue costs is not just to finance the Estates Strategy. The ICT spend in years ranges from £1.9m to £6.1m. With 2020-21 standard capital income being £1.8m (capital grant and current revenue contributions) an increase in revenue costs to finance capital is unavoidable. In addition to this £1m of spending on Vehicles and Equipment must be financed each year.
- 65. The financing of capital spends is dependent on the asset;
  - ICT assets with a predicted life of 7 years or more will be financed by borrowing over 7 years
  - Significant investment (over £1m) in Estates will financed by borrowing over 30 years, or capital receipts.
  - Specific Grants will be used in line with the specific grant rules
  - All other capital expenditure will be funded by a mixture of general grant, revenue contribution to capital and capital receipts.
- 66. It is important to note that once borrowing is entered this will be a liability on the revenue account for years to come.

- 67. The Capital grant available to each force has significantly reduced in recent years. For instance in 2013-14 it was £0.939m and has fallen to £0.407m by 2017-18. One of the reasons for this is the top slicing for national projects (such as ESMCP) with the amount available to forces falling. With these projects still in the early stage it was not expected that this trend would reverse. The 2019-20 settlement saw the grant reduced to £0.109m, it is expected that it will remain at this low level in 2020-21.
- 68. The table below summarises the Capital Plan;

	0000 04	0004.00	T		4
Washing to the control of the contro	2020-21	2021-22	2022-23	2023-24	Cumul.
Signif. Estates	£0.986m	£0.450m	£1.850m	£9.867m	£13.153m
Refurb. Estates	£0.580m	£1.372m	£1.050m	£0.100m	£3.102m
Equip/Fleet	£1.445m	£0.990m	£1.059m	£1.194m	£4.688m
Long Term ICT	£0.198m	£3.084m		-	£3.282m
Short Term ICT	£5.536m	£3.015m	£1.959m	£2.259m	£12.769m
Total Expenditure	£8.745m	£8.911m	£5.918m	£13.420m	£36,994m
Financed by:					
Capital Grant	£0.109m	£0.109m	£0.109m	£0.109m	£0.436m
Specific Grant	£0.300m	£0.171m	_		£0.471m
Capital Dev Res	£4.687m	£0.124m	_	-	£4.811m
Capital Receipts	£0.733m	£2.756m	£1.407m	£3.556m	£8.452m
Borrowing	£1.184m	£3.534m	£1.850m	£6.867m	£13.435m
Revenue Cont.	£1.732m	£2.217m	£2.552m	£2.888m	£9.389m
Total Financing	£8.745m	£8.911m	£5.918m	£13.420m	£36.994m

- 69. A review of the capital receipts expected has occurred with the revised strategy. This is based on a reduced portfolio as determined by the PCCs 2018 Estates Strategy. There is a large amount of risk in the forecast. The new plan includes only 70% of the original valuation and that receipts are received 6 months later than forecast. This will mitigate some of the risk. The PCCs Acquisitions and Disposals Board monitor and approve decisions with the delivery of best value the primary purpose.
- 70. All new capital projects are approved by the PCC via the Commissioners Monitoring Board. The current plan includes approvals for Warminster, Tidworth and Bourne Hill. Development costs for HQ are being programmed into the plan alongside the current work on the recreational areas.
- 71. The plan continues to have funding allocated for ESMCP (Emergency Services Mobile Communications Project). These costs are very much an estimate. The delay and uncertainty surrounding this national project remains and it is expected that unit costs will change from those included in the current estimates. With time delays comes an increase in project costs, at the moment central funding for slippage and cost increases has not been forthcoming.
- 72. The plan and strategy allows for significant investment in ICT. Funding for the National Enabling Project and the refreshment of laptops and mobile phones is included. With the reliance on ICT in policing growing every year the need for investment increases. Whilst funds have been allowed in each year for ICT investment and compliance work this may not be sufficient. National work on ANPR, the Police Database, etc. may lead to additional funding requirements, it is expected that much of this cost will be funded

by national top slicing however historically some costs have fallen to individual PCCs. It is often the case that the revenue costs resulting from these national projects fall to PCC's also, in 2021-22 national ICT direct charges are estimated to increase by £0.193m. Funds are also set aside for costs relating to the Hi-Tech Crime teams storage servers and workstations. £0.853m has been allowed for the ERP project which is currently at implementation stage.

- 73. Each year the PCC undertakes a number of planned maintenance programmes to increase the life of assets. This can be upgrading assets such as lifts or undertaking substantial works. It is proposed to fund substantial estates programmes via the capital plan. Below this value will be funded by revenue. The plan allows £0.100m per year for these substantial programmes.
- 74. The Fleet strategy is based on the Policing Model. The strategy includes the use of framework vehicles to reduce cost. This is now in place for our high volume vehicles. Further work on the remainder of the fleet is on-going with the National buying groups expected to deliver better value for money and improve standardisation.
- 75. A budget for operational equipment is in place. This is intended to fund small capital items such as firearms, tasers, drones, etc. The exact budget required for this area will need to be determined each year.

#### **Risks and Reserves**

- 76. The assessment of risks and the setting of appropriate levels of reserves is an essential element of medium term financial planning.
- 77. When setting budgets and future plans it is essential to ensure that they are both affordable and sustainable. Reserves are held to manage risk and for investment.
- 78. The risks may be categorised in three ways:
  - Local small level risks, where they would be accommodated within devolved budgets
  - Significant risks which can be covered by insurance cover
  - Larger risks which, if they occurred, would need to be funded from reserves in the knowledge that they would have a significant impact upon the next year's budget setting process.
- 79. With Policing being an emergency service there is always the risk that one incident could result in costs of £1m or more. The Home Office do provide some cover for large incidents agreeing to provide special grant for costs over 1% of budget (for instance the incidents in Salisbury and Amesbury in 2018 where all costs are being recovered from special grant). This does alleviate some of the need for the PCC and CC to hold a high level of reserves.
- 80. A Reserves and Provisions Policy has been produced by the PCC in association with the CC. This policy states the purpose of reserves and the principles in how they are used. The policy is in line with CIPFA (Chartered Institute of Public Finance and Accountancy) best practice. This is included under Appendix F.

81. There continues to be a focus on the level of reserves held by PCCs. With austerity there was central concern that funds were not being used appropriately. Based on this the policing minister wished to improve the transparency of reserves. The policy now includes estimated levels for the next 3 years and whether there is a legal or contractual commitment for each reserve. The table below shows the history on reserves and current forecasts. The Capital Development Reserve is shown separately due to its size and impact on the total reserves (this is in the total reserves amount);

Year End	Total Reserves	Capital Dev. Reserve
March 13	£19.332m	£12.879m
March 14	£21.536m	£13.192m
March 15	£20.677m	£12.626m
March 16	£19.594m	£11.895m
March 17	£20.194m	£9.864m
March 18	£18.375m	£9.475m
March 19	£15.328m	£8.111m
March 20.	£12.247m	£4.811m
March 21 Est.	£7.061m	£0.124m
March 22 Est.	£6.196m	-
March 22 Est.	£5.815m	<u>-</u>

- 82. A review of reserves has taken place considering the budget strategy. This includes the general reserve. Considering the total reserves available and the emergency funding available for significant costs the level of 2.5% remains reasonable.
- 83. The PCC holds other specific earmarked reserves for specific risks and investments e.g. Insurance. The estimated level of reserves for these is reported in Appendix F.
- 84. The largest reserve is the Capital Development Reserve. This is required to finance the capital plan and is £4.811m at 31 March 2019. The table above shows this is forecasted to be completely used by the end of March 2021. The need for this reserve is important to fund short life assets (such as ICT) as the capital strategy does not promote borrowing for short life assets. From 2022 these costs will be funded from revenue contributions to capital.
- 85. All reserves are 'one-off' funds and can only be used for investments which do not have on-going revenue consequences, hence the need to identify medium term strategies when reserves are used to assist balancing the revenue budget.

#### **PCC's Conclusion**

- 86. The MTFS is a living document. It changes as information is received concerning costs, funding and service delivery requirements. The MTFS will be reviewed annually and is the cornerstone of the budget planning cycle.
- 87. It is expected that the Chief Constable will improve the efficiency in how he delivers policing. Depending on the funding provided there is likely to be a budgetary gap, it is expected that the Chief Constable will continue to identify ways in which he can close these gaps.

24/12/2020 Appendix Ai

## PCC for Wiltshire Medium Term Funding Plan

Council Tax Increase	2021-22	£10, 2.5%	% Future	years
Financial Year >>>>	2021-22 <b>£million</b>	2022-23 <b>£million</b>	2023-24 <b>£million</b>	2024-25 <b>£million</b>
Estimated Funding Available to the PC	C			
Police Grant/DCLG	66.909	66.909	67.578	68.254
Uplift Grant	0.800	0.800	0.808	0.816
Legacy Council Tax Grant	5.235	5,235	5.235	5.235
Total Central Funding	72.944	72.944	73.621	74.305
Total Certifal Fullding	12.544	12.544	10.021	1 4.000
CT Surplus	-0.078	0.022	0.072	0.200
Precept	59.685	61.789	64.600	67.209
Contribution from reserve	0.000	0.000	0.000	0.000
Total Grant and Precept Funding	132.551	134.755	138.293	141.713
		•		
Investment Income	0.079	0.079	0.079	0.079
Total Income available to PCC	132.630	134.834	138.372	141.792
Increase in Total Funds Available	4.3%	1.7%	2.6%	2.5%
Central Funding Increase	4.9%	0.0%	0.9%	0.9%
Band D Council Tax	226.27	231.93	237.72	243.67
Increase per Band D household	10.00	5.66	5.80	5.94
,				
			*	
Allocation of Funding				
			•	
Assuming that funding reduction is split equally a	cross all curre	ent allocations	s (excl Capita	l)
OPCC - Office costs (less inv inc)	1.605	1.622	1.739	1.852
OPCC - Capital Contribution	2.329	3.156	3.579	4.239
OPCC - Commissioning	1.630	1.647	1.685	1.719
Shared Services allocation	27.328	27.617	28.254	28.816
Chief Constable allocation	99.737	100.791	103.116	105.167
Total Allocation	132.630	134.834	138.372	141.792

## PCC for Wiltshire Medium Term Funding Plan

## Council Tax Increase 2021-22 £12, 2.5% Future years

	and the second of the second o			*
Financial Year >>>>>	2021-22 <b>£million</b>	2022-23 <b>£million</b>	2023-24 <b>£million</b>	2024-25 <b>£million</b>
<b>Estimated Funding Available to the</b>	PCC	•		
Police Grant/DCLG	66.909	66.909	67.578	68.254
Uplift Grant	0.800	0.800	0,808	0.816
Legacy Council Tax Grant	5.235	5.235	5.235	5,235
Total Central Funding	72.944	72.944	73.621	74.305
				2
CT Surplus	-0.078	0.022	0.072	0.200
Precept	60.212	62.335	65.171	67.803
Contribution from reserve	0.000	. 0.000	0.000	0.000
Total Grant and Precept Funding	133.078	135.301	138.864	142.308
Investment Income	0.079	0.079	0.079	0.079
Total Income available to PCC	133.157	135.380	138.943	142.387
	• •			
Increase in Total Funds Available	4.8%	1.7%	2.6%	2.5%
	•		*	
Central Funding Increase	4.9%	0.0%	0.9%	0.9%
Band D Council Tax	228.27	233.98	239.83	245.82
Increase per Band D household	12.00	5.71	5.85	6.00
			•	•

#### **Allocation of Funding**

Assuming that funding reduction is split equally across all current allocations (excl Capital)

OPCC - Office costs (less inv inc)	1.612	1.629	1.746	1.860
OPCC - Capital Contribution	2.329	3,156	3.579	4.239
OPCC - Commissioning	1.637	1.654	1.692	1.726
Shared Services allocation	27.439	27.731	28.373	28.940
Chief Constable allocation	100.141	101.209	103.553	105.621
Total Allocation	133.157	135.380	138.943	142.387

## PCC for Wiltshire Medium Term Funding Plan

## Council Tax Increase 2021-22 £15, 2.5% Future years

Financial Year >>>>>	2021-22 <b>£million</b>	2022-23 <b>£million</b>	2023-24 <b>£million</b>	2024-25 <b>£million</b>
Estimated Funding Available to the Po	CC			
	00.000	00.000	07 F70	69.054
Police Grant/DCLG	66.909	66.909	67.578	68.254
Uplift Grant	0.800	0.800	0.800	0.800
Legacy Council Tax Grant	5.235	5.235	5.235	5.235
Total Central Funding	72.944	72.944	73.613	74.289
	and the state of			
CT Surplus	-0.078	0.022	0.072	0.200
Precept	61.004	63.154	66.028	68.694
Contribution from reserve	0.000	0.000	0.000	0.000
Total Grant and Precept Funding	133.870	136.120	139.713	143.183
Total Grant and Frosoper and				
Investment Income	0.079	0.079	0.079	0.079
Total Income available to PCC	133.949	136.199	139.792	143.262
Increase in Total Funds Available	5.4%	1.7%	2.6%	2.5%
Central Funding Increase	4.9%	0.0%	0.9%	0.9%
Band D Council Tax	231.27	237.05	242.98	249.05
Increase per Band D household	15.00	5.78	5.93	6.07
				•

#### **Allocation of Funding**

Assuming that funding reduction is split equally across all current allocations (excl Capital)

OPCC - Office costs (less inv inc)	1.622	1.640	1.757	1.871
OPCC - Capital Contribution	2.329	3.156	3.579	4.239
OPCC - Commissioning	1.646	1.664	1.702	1.737
Shared Services allocation	27.605	27.903	28.552	29.124
Chief Constable allocation	100.747	101.836	104.202	106.291
Total Allocation	133.949	136.199	139.792	143.262

## **OPCC Financial Plan (Incl Capital and Commissioning)**

## Council Tax Increase 202

## 2021-22 £10, 2.5% Future years

	2021-22 <b>£million</b>	2022-23 £million	2023-24 <b>£million</b>	2024-25 £million
Expenditure BFWD	4.898	5.564	6.426	7.003
Reserve funding from previous year	0.000	0.000	0.000	0.000
Revised Expenditure Carried Forward	4.898	5.564	6.426	7.003
Cost Increases				
Inflation estimate	0.051	0.024	0.048	0.050
Capital Increase	0.724	0.827	0.423	0.660
Spinal Point Increases	0.008	0.008	0.423	0.008
Low Pay £250 pay award	0.001	0.000	0.000	0.000
Scrutiny Post W9	0.042	0.000	0.000	0.000
Complaints Administrators 2 x W6	0.062	0.000	0.000	0.000
Cost Reduction				
Impact of Pay Increase reduction	-0.003	0.000	0.000	0.000
Total Cost Change	0.885	0.859	0.479	0.718
Contributions to or from Reserves	0.000	0.000	0.000	0.000
Savings Required = '-' / Growth Available	-0.218	0.003	0.098	0.089
New Requirement	5.564	6.426	7.003	7.810
	* * * * * * * * * * * * * * * * * * *			
Inflation Assumptions				
Employees	1.04%	1.00%	2.00%	2.00%
Income	1.00%	1.00%	2.00%	2.00%
Other	1.00%	1.00%	2.00%	2.00%
IT	1.00%	1.00%	2.00%	2.00%
Utilities	1.00%	1.00%	2.00%	2.00%

24/12/2020 Appendix Aii

### **OPCC Financial Plan (Incl Capital and Commissioning)**

#### 2021-22 £12, 2.5% Future years **Council Tax Increase** 2021-22 2022-23 2023-24 2024-25 £million **£million** £million **£million** 6.439 7.017 Expenditure BFWD 4.898 5.577 0.000 0.000 0.000 0.000 Reserve funding from previous year 4.898 5.577 6.439 7.017 Revised Expenditure Carried Forward **Cost Increases** 0.048 0.050 Inflation estimate 0.051 0.024 Capital Increase 0.724 0.827 0.423 0.660 Spinal Point Increases 800.0 0.008 800.0 800.0 0.001 0.000 0.000 0.000 Low Pay £250 pay award 0.000 0.000 Scrutiny Post W9 0.042 0.000 Complaints Administrators 2 x W6 0.062 0.000 0.000 0.000 **Cost Reduction** -0.003 0.000 0.000 0.000 Impact of Pay Increase reduction 0.859 0.479 0.718 0.885 **Total Cost Change** Contributions to or from Reserves 0.000 0.000 0.000 0.000 -0.205 0.003 0.099 0.089 Savings Required = '-' / Growth Available 7.825 5.577 6.439 7.017 **New Requirement** Inflation Assumptions Employees 1.04% 1.00% 2.00% 2.00% 1.00% 1.00% 2.00% 2.00% Income 2.00% 1.00% 1.00% 2.00% Other

Utilities

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24/12/2020 Appendix Aii

#### **OPCC Financial Plan (Incl Capital and Commissioning)**

#### **Council Tax Increase** 2021-22 £15, 2.5% Future years 2021-22 2022-23 2023-24 2024-25 £million £million £million **£million** Expenditure BFWD 5.597 7.038 4.898 6.459 Reserve funding from previous year 0.000 0.000 0.000 0.000 Revised Expenditure Carried Forward 4.898 5.597 6.459 7.038 **Cost Increases** Inflation estimate 0.051 0.024 0.048 0.051 Capital Increase 0.827 0.423 0.660 0.724 Spinal Point Increases 0.008 0.008 0.008 0.008 Low Pay £250 pay award. 0.001 0.000 0.000 0.000 Scrutiny Post W9 0.042 0.000 0.000 0.000 Complaints Administrators 2 x W6 0.000 0.000 0.000 0.062 **Cost Reduction** 0.000 Impact of Pay Increase reduction -0.003 0.000 0.000 **Total Cost Change** 0.885 0.859 0.479 0.719 Contributions to or from Reserves 0.000 0.000 0.000 0.000 Savings Required = '-' / Growth Available -0.186 0.004 0.099 0.089 **New Requirement** 5.597 6.459 7.038 7.846 Inflation Assumptions

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**Employees** 

Income

Utilities

Other

IT

## **Shared Services Financial Plan**

Council Tax Increase	2021-22 £10, 2.5% Future years					
		2021-22 <b>£million</b>	2022-23 <b>£million</b>	2023-24 <b>£million</b>	2024-25 <b>£million</b>	
- W DEWE		26.327	27.328	27.617	28.254	
Expenditure BFWD		0.000	0.000	0.000	0.000	
Reserve funding from previous year	· <u></u>	26.327	27.328	27.617	28.254	
Revised Expenditure Carried Forward	-	20.02.				
Cost Increases				-		
Inflation estimate		0.419	0.274	0.552	0.566	
Spinal Point Increases		0.152	0.152	0.152	0.152	
Low Paid £250 pay award		0.039	0.000	0.000	0.000	
Welfare Officer W9	•	0.041	0.000	0.000	0.000	
Single On Line Home		0.014	0.000	0.000	0.000	
People Services - Capacity 3 posts		0.083	0.000	0.000	0.000	
National Pension Remedy Costs		0.100	0.000	0.000	0.000	
Enabling Staff		0.500	0.000	0.000	0.000	
Unidentified Policing Pressures	•	0.050	0.055	0.055.,	0.055	
				-		
Cost Reduction		0.070	0.000	0.000	0.000	
Impact of Pay increase Reduction	· <u>-</u>	-0.070	0.000 0.481	0.759	0.773	
Total Cost Change		1.328	0.401	0.759	0.775	
Outsite stiens to or from Poconios		0.000	0.000	0.000	0.000	
Contributions to or from Reserves		<u>.</u>				
Savings Required = '-' / Growth Available		-0.327	-0.192	-0.122	-0.211	
Savings required 7 Stottment to the same	2					
New Requirement	_	27.328	27.617	28.254	28.816	
			. 5			
				·		
					-	
Inflation Assumptions		. 4.040/	4.000/	2.00%	2.00%	
Employees		1.04%	1.00% 1.00%	2.00%	2.00%	
Income		1.00%		2.00%	2.00%	
Other		1.00%	1.00% 1.00%	2.00%	2.00%	
, IT		1.00%	1.00%	2.00%	2.00%	
Utilities		1.00%	1.00%	۷,00 /0	2.0070	

# Shared Services Financial Plan

Council Tax Increase	2021-22 £12, 2.5% Future years				
	2021-22 <b>£million</b>	2022-23 <b>£million</b>	2023-24 <b>£million</b>	2024-25 <b>£million</b>	
Expenditure BFWD	26.327	27.439	07 704	00.070	
Reserve funding from previous year	0.000	0.000	27.731 0.000	28.373	
Revised Expenditure Carried Forward	26.327	27.439	27.731	0.000 28.373	
	20,021	27.400	21.751	20.575	
Cost Increases					
Inflation estimate	0.419	0.275	0.555	0.568	
Spinal Point Increases	0.152	0.152	0.152	0.152	
Low Paid £250 pay award	0.039	0.000	.0.000	0.000	
Welfare Officer W9	0.041	0.000	0.000	0.000	
Single On Line Home	0.014	0.000	0.000	0.000	
People Services - Capacity 3 posts	0.083	0.000	0.000	0.000	
National Pension Remedy Costs	0.100	0.000	0.000	0.000	
Enabling Staff	0.500	0.000	0.000	0.000	
Unidentified Policing Pressures	0.050	0.055	0.055	0.055	
Cost Reduction					
Impact of Pay increase Reduction	0.070	0.000			
Total Cost Change	-0.070	0.000	0.000	0.000	
Total Oost Onlinge	1.328	0.482	0.762	0.775	
Contributions to or from Reserves	0.000	0.000	0.000	0.000	
Savings Required = '-' / Growth Available	-0.217	-0.189	-0.120	-0.208	
New Requirement	27.439	27.731	28.373	28.940	
Inflation Assumptions					
Employees	1.04%	1.00%	2.00%	2.00%	
Income	1.00%	1.00%	2.00%	2.00%	
Other	1.00%	1.00%	2.00%	2.00%	
IT .	1.00%	1.00%	2.00%	2.00%	
Utilities	1.00%	1.00%	2.00%	2.00%	

Utilities

#### **Shared Services Financial Plan**

#### 2021-22 £15, 2.5% Future years **Council Tax Increase** 2022-23 2023-24 2024-25 2021-22 £million £million **£million** £million 28.552 27.903 27.605 26.327 Expenditure BFWD 0.000 0.000 0.000 0.000 Reserve funding from previous year 28.552 26.327 27.605 27.903 Revised Expenditure Carried Forward Cost Increases 0.558 0.572 0.277 0.419 Inflation estimate 0.152 0.152 0.1520.152 Spinal Point Increases 0,000 0.000 0.000 0.039 Low Paid £250 pay award 0.000 0.000 0.041 0.000 Welfare Officer W9 0.000 0.000 0.000 Single On Line Home 0.014 0.000 0.000 0.083 0.000 People Services - Capacity 3 posts 0.000 0.100 0.000 0.000 National Pension Remedy Costs 0.000 0.000 0.000 0.500 **Enabling Staff** 0.055 0.055 0.055 0.050 Unidentified Policing Pressures Cost Reduction 0.000 0.000 0.000 -0.070 Impact of Pay increase Reduction 0.765 0.779 0.484 1.328 **Total Cost Change** 0.000 0.000 0.000 0.000 Contributions to or from Reserves -0.185 -0.117 -0.206 -0.050 Savings Required = '-' / Growth Available 29.124 27.903 28.552 27.605 **New Requirement** Inflation Assumptions 2.00% 2.00% 1.04% 1.00% **Employees** 1.00% 1.00% 2.00% 2.00% Income 1.00% 2.00% 2.00% 1.00% Other 2.00% 2.00% 1.00% 1.00% IT

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### The Chief Constable's Allocated Budget

### Introduction

- 1. The 2021-22 budget has been built in unusual circumstances. Covid 19 has impacted the services provided and the national funds available to finance policing services (which led to the pay freeze). In addition the Government continued to support the funding of a national increase in officers. The settlement has provided some late clarity on the funds however a number of issues still remain. With the funds available I am available to invest in services which have been identified in the FMS (Force Management Statement) as a risk.
- Government funding plans surrounding the extra Uplift officers (97 in years one and two) remain unclear, however it seems that grant has been provided to cover their costs and to invest in the necessary infrastructure.
- 3. In 2020-21 Shared Services was extracted from my budget. This removed £26.327m from my £120.826m budget leaving £94.499m as my new allocation. Shared Services includes HR, OHU, Health and Safety, Learning and Development, Business Improvement, Corporate Communications, Finance and Facilities.

### **Funding**

4. The table below shows the funding the PCC could provide me (under his requested scenarios) and the savings I would need to deliver;

	2021-22	2022-23	2023-24	2024-25
CC allocation (£10 inc)	£99.737m	£100.791m	£103.116m	£105.167m
Funding (gap)/surplus	(£1.361m)	£0.170m	£0.026m	(£0.096m)
CC allocation (£12 inc)	£100.141m	£101.209m	£103.553m	£105.621m
Funding (gap)/surplus	(£0.957m)	£0.181m	£0.037m	(£0.088m)
CC allocation (£15 inc)	£100.747m	£101.836m	£104.202m	£106.291m
Funding (gap)/surplus	(£0.351m)	£0.196m	£0.047m	(£0.080m)

### **Expenditure**

 In 2020-21 the PCC gave the CC a budget of £120.826m. The table below shows how expenditure was planned when allocated according to the Police Objective Analysis (POA), the variance of [£xm] is due to national classification guidelines;

	Officer FTE	Staff FTE	Total FTE	% of Staff	£m	% of Budget
Local Policing						Baagot
Dealing with the Public						
Criminal Justice						
Ops Support (inc RPU)						
Intelligence				ļ		
Investigations		Awai	tina li	<i>nforma</i>	tion	
Public Protection			:: 'O''			
National Policing		1				
Support Functions						
Cap Finance/Pensions			· · · · · · · · · · · · · · · · · · ·			
Reserves/Commis.					-	

- 6. Each year the PCC and the Force review spending levels against other forces using national data and HMICFRS's Value for Money profiles. These profiles show our level of investment in policing and compares these against a national average and the average of similar forces. In 2020-21 the profiles are yet to be released (delayed due to Covid). Whilst this information is outstanding I can see no reason as to why the headlines for 2019-20 are still not valid;
  - Wiltshire's spend per head of population is £162. The national average is £185 and £181 for similar forces. Wiltshire's spend is the 3rd lowest in the country.
  - Wiltshire's central funding per head of population is £88. £114 is the national average, £100 for similar forces. Wiltshire's central funding is the 4th lowest in the country.
  - Wiltshire's spend per head of population on all policing activities is below the national and most similar force average. This is related to the low level of funding received.
  - Wiltshire's Support Function spend per head of population is £38.13. Similar forces average is £41.25, £3.12 more than Wiltshire.
  - Wiltshire's spend on officers per head of population is £72.87 this is the lowest in the country (£21.40 lower than our similar forces). However Wiltshire's spend on staff of £46.91 per head of population is above the similar forces average of £45.80). This points to Wiltshire optimising Work Force Modernisation options.
- 7. Appendix Bi shows the cost increases and cost reductions expected to be faced by the CC over the next 4 years. These financial plans are based on inflation of 1% in 2021-22 and 2022-23, rising to 2% in 2023-24 and 2024-25. Whilst it is assumed that the Grant will be cash flat in 2022-23 it is expected that low paid workers will receive an increase. Spinal point increases are excluded from the pay freeze.
- 8. There are several unavoidable costs in the financial plan. These include a number of national services provided where the costs allocated to Wiltshire have increased. Cost increases surrounding National ICT and Air support total £0.277m

- 9. The budget requirement should be driven by the Force Management Statement (FMS), risk and unavoidable costs. The FMS is continually being developed and is now over 700 pages.
- 10. Each Area's Manager has scored their understand of demand and capacity (current and future) out of 5 based on the following grading rules;

Simone	Graviling	Description
.1	Very Good	The Force has a very good and consistent approach to understanding current and/or future demand. There are no gaps in meeting current demand and substantive plans are in place to deal with future demand.
2	Good	The Force has a good approach to understanding both current and/or future demand. There are limited gaps in meeting current demand but plans are in place to address them, which are having a some positive impacts. Plans are in place to deal with future demand.
3	Acceptable	The Force has a reasonable approach to understanding current and/or future demand. There are some gaps in meeting current demand and some plans are in place to address them. Plans are being considered to address potential future demands.
4	Concerning	The Force has a limited approach to understanding current and/or future demand. There are considerable gaps in meeting current demand and limited plans are in place to address them. Limited consideration given to plans to address future demand.
5	Significantly Concerning	The Force has a deficient understanding of current and/or future demand. The Force is unable to meet current demand and has no suitable plans to address them. No consideration has been given to dealing with future demand.

11. Appendix E is the risk assessment resulting from this. These key threats and risks have been reviewed by the Chief Constables Executive Leadership Team. The outcome is summarised below for those areas with an average score above 3;

FMS Area	Agreed Outcome
CJU	The risk surrounds the court capacity with
	Covid, working with partners to assist
Custody	A Continuous Improvement review scheduled
	for 2021-22 to understand issue
Horizon	The risk surrounds the court capacity with
	Covid, working with partners to assist
Counter Terrorism	Constantly developing demand however
	national network investment ensures capacity
Protecting Vulnerable People	The FIM2 (investigation model) review is
	expected to assist, 18 new Uplift officers have
	been allocated to this area.
Managing Offenders	A review of the working practices is occurring
	which is reducing demand
Major Events (Ops Support)	Investment in both Armed Response and
	Collision Investigations is within the budget
ICT	Investment in the new dept is in the budget
	however with reliance on IT ever-growing
	further investment may be needed
Professional Standards	Investment is within the OPCC budget and
	the Force Command Structure review.
Health and Safety	Covid has placed significant demand on this
	small team, investment is likely to be needed

People Services	Investment in HR capacity is included in the
	new budget
Diversity and Inclusion	Improved understanding of demand and impact is required
People Development	Covid has impacted delivery and a review of
	service delivery is required

12. The Risk Register taken to the Audit Committee on 14 December 2020 has been reviewed and where appropriate investment recommended. Some areas have been resolved. As at 4 January 2021 the register shows 7 risks with a residual risk score of 48. There is, as would be expected, a crossover between the FMS and Risk Register. Hence some of the investment requests are duplications. The outcome is shown below:

Risk Area	Investment Required
Staff morale is reduced	Nil – understanding of impact in all change
through continual change	monitored by Change Board
Alarm System	New system being implemented funding
Two two	set aside in capital and revenue budgets
Covid impacts the	Nil -Constant monitoring occurring,
workforce	guidance provided to managers and staff
Shortage of qualified PIP2	Nil - Review occurring with new training
staff in PPD and CID	course planned Jan/Feb 2021
CPT Deployment is too low	New Officers from 2020-21 budget will go
	independent March 2021 reducing risk
Justice – case progress	Nil - working with partners to assist
with court capacity	however control limited
ICT services impacted with	Revenue and Capital budgets increased in
in-source change	2020-21, further growth in 2021-22 incl.

- 13. The next paragraphs within the paper explain the reasons behind the other significant (above £0.100m) cost increases proposed in 2021-22.
- 14. The most significant cost increase surrounds the uplift in Police Officers. In 2020-21 specific grant of £1.384m was provided to introduce 49 officers part way through the year. As this was specific grant neither the income nor the cost of these officers was built into the base budget. In 2021-22 the majority of the funding has been provided as standard central grant, it is therefore necessary to build these costs into the base budget.
- 15. The MTFS includes £3.734m for 97 officers and direct equipment. Whilst it is not possible to directly link the increase in funding to each officer when you consider the growth in enabling costs the funding seems reasonable
- 16. Initial information suggests that the National ICT charges that each force has to pay will increase by £0.193m in 2021-22. £0.084m of this is our share of the running costs of the National Management Centre. This centre monitors and provides advice and systems to protect the service from cyber risks. In addition to this the costs for several nationally provided systems have increased, the most significant being ANPR where a £0.048m increase has been identified.

- 17. The PCC has agreed to enter into a new mobile contract for voice and data. Whilst revenue costs have increased by £0.090m p.a. the contract comes with a capital credit for handsets of £0.241m. This reduces future capital needs and the cost increase to £0.029m over the 3 year contract. Other costs have been allocated for a revision of the Mobile Operational System which is due to expire in 2021-22.
- 18. With Officers increasing towards the 1,100 number from a low point of 934 it has been necessary to review the Force Command Structure. It has been agreed that an increase is required to ensure appropriate management is in place. The net cost of the increase (£0.102m) is after 7 uplift officers have been allocated to this area. This new level of supervision remains below that of neighbouring similar size forces.
- 19. The October Budget Monitoring statement shows a full year forecast Overtime overspend of £0.719m. In 2018-19 and 2019-20 respective overspends of £0.730m and £0.808m were reported. There has been a focus this year on the spend ensuring that all overtime is necessary. The intention is to allocate £0.303m this year into the base budget. This budget will be used to ensure funding for minimum staffing levels is in place. This more realistic budget will allow the Force to hold commanders to account if overspends occur.
- 20. It is proposed to allocate the additional 48 officers as below;

	Officers
Starting Position (1 April 2020)	1,050
Reg. Organised Crime Units (prescribed in Grant)	2
Authorised Firearms Officers	4
Force Command Structure	. 7
Fraud Prevention	1
Neighbourhood Capabilities	16
Protecting the Vulnerable	18
Total	1,098

- 21. This figure excludes secondments. As at the end of December 2020 we have 15 officers (FTE and headcount) seconded.
- 22. The 1,098 includes 2 posts ringfenced for the ROCU, information is currently outstanding on how this will be passed through. £0.800m has been set aside as a ring-fenced grant, it is assumed that this will only be received if we can confirm that a headcount target (including secondments) of 1,122 is achieved as at 31 March 2022
- 23. The use of headcount rather than FTE is a change from the norm. Currently there is a 1.027 multiplier (due to part time staff). If the FTE figure of 1113 (1098+15 secondments) is achieved the target of 1122 should be reached (1113x1.027=1143).

### **Funding Shortfalls**

24. When comparing estimated budget requirements against the finances expected to be available from the PCC (with a £15 increase in Council Tax in 2021-22, 2.5% in future years) a savings requirement is identified (Appendix Bi).

25. Growth is available in 2022-23 only if there is no general pay award in 2021-22. If this is the case, and with no pay award in 2020-21, the spinal point saving from staff turnover creates a favourable position.

	2021-22	2022-23	2023-24	2024-25
Est. Expenditure	£101.098m	£101.640m	£104.155m	£106.371m
Est. Funding	£100.747m	£101.836m	£104.202m	£106.291m
Shortfall/Growth(-)	£0.351m	-£0.196m	-£0.047m	£0.080m

26. Opportunities to resolve the shortfall in 2021-22 have been identified.

### Conclusion

- 27. This paper identifies a plan to increase police officer strength whilst also financing a number of unavoidable costs. It also looks at gaps identified in the FMS and proposes some investment in these areas. With a £15 council tax increase savings of £0.351m are required which I believe I can deliver.
- 28. It should be noted that whilst a positive position in 2022-23 and 2023-24 is reported this occurs only due to no general pay award whilst Band D council tax increases by 2.5%. This is very much an estimate. Depending on the economic environment in future years this may lead to recruitment issues which could increase the threat and harm risk level.
- 29. If a pay award was to occur and no central grant increase received significant savings would be required.
- 30. Considering the risks, as Chief Constable, I am advising the PCC that any return available from the Council Tax be maximised to assist in the maintaining of local policing in Wiltshire in the future. This advice is in the knowledge that we are the 3<sup>rd</sup> lowest funded force in the country. Increasing the base funding each year is essential when considering future delivery plans.

### **Summary of Assumptions**

- There will be no change in legacy Council Tax Grant (cash flat) over the period of the MTFS
- ii. General Central Grant funding increases are nil in 2022-23 and 1% from 2023-24.
- iii. Council Tax increases will be 2.5% from 2022-23
- iv. A small Council Tax Surplus will occur from 2022-23 onwards growing to £0.200m by 2024-25 with an improvement in the economy.
- v. The Council Tax Base will increase by 1% p.a. in 2022-23, 2% in 2023-24 and 1.5% in 2024-25
- vi. In 2022-23 general inflation will be 1% p.a. rising to 2% p.a. from 2023-24
- vii. 1% pay inflation is allowed in 2022-23 to fund an increase for low paid workers, a 2% award is allowed from 2023-24.
- viii. Investment income will be low at £0.079m p.a. over the period of the MTFS
- ix. A General Reserve level of 2.5% of budget and an Operational Reserve of 1% will remain appropriate across the period of the MTFS.

# **Chief Constables Financial Plan**

Council Tax Increase	· .			uturo voo	<b>.</b>
Council Tax Increase	202	1-22 £ 10	), 2.5% F	uture yea	ırs
		2021-22	2022-23	2023-24	2024-25
		£million	£million	£million	£million
Expenditure BFWD		94.499	99.737	100.791	103.116
Reserve funding from previous year	. —	0.000	0.000	0.000	0.000
Revised Expenditure Carried Forward	:	94.499	99.737	100.791	103.116
Cost Increases		è	•		
Inflation estimate		1.014	0.997	2.016	2.061
Fixing of specific grants		0.064	0.032	0.064	0.064
Spinal Point Increases		0.540	0.540	0.540	0.540
Low Pay £250 pay award		0.060	0.000	0.000	0.000
Increase in Bank Holidays		0.183	0.000	0.000	0.000
ICT Review (from Previous MTFS)		0.101	0.000	0.000	0.000
ICT Salary Review		0.050	0.000	0.000	0.000
National ICT Costs		0.193	0.000	0.000	0.000
Microsoft Costs		0.000	0.051	0.105	0.000
National Air Support Increase		0.084	0.000	0.000	0.000
Alarms contract Cost Increase		0.012	0.000	0.000	0.000
Mobile Contract and Solution		0.174	0.000	0.000	0.000
Initial Child Protection Conf. Posts 2 x W7	*	0.066	0.000	0.000	0.000
Op Fortitude LCI Post W8	-	0.034	0.000	0.000	0.000
Armed Response 4 Posts % of long term plan	n	0.018	0.000	0.000	0.000
Collision Investigation Unit - 1 post		0.051	0.000	0.000	0.000
CAB Capacity - 2 posts	• • •	0.079	0.000	0.000	0.000
Drones - Budgeted Income shortfall		0.036	0.000	0.000	0.000
Operational Security Post		0.043	0.000	0.000	0.000
Force Command Structure		0.102	0.000	0,000	0.000
Force Out of Court Disposals (3 posts)		0.085	0.000	0.000	0.000
CIU Equipment request	. •	0.250	-0.250	0.000	0.000
49 Officers (Year 1 Uplift) at Year 3		1.862	0.000	0.000	0.000
48 Officers (Year 2 Uplift) at Year 2		1.728	0.000	0.000	0.000
Enabling Equipment/IT (£3k per Officer)		0.144	0.000	0.000	0.000
Overtime Review		0.303	0.000	0.000	0.000
Unidentified Policing Pressures		0.100	0.195	0.195	0.195
					•
Cost Reduction					
Decrease in Rent Allowance		-0.100	-0.090	-0.030	-0.030
Reduction in Bank Holidays		0.000	-0.092	-0.092	-0.183
Spinal Impact of New Recruits		-0.500	-0.500	-0.500	-0.500
Impact of Pay increase Reduction		-0.177	0.000	0.000	0.000
Total Cost Change	- 1	6.599	0.884	2.299	2.147
Contributions to or from Reserves		0.000	0.000	0.000	0.000
Savings Required = '-' / Growth Available	· · · · · · · · · · · · · · · · · · ·	-1.361	0.170	0.026	-0.096
New Requirement	•	99.737	100.791	103.116	105.167
				100,110	100.107
Inflation Assumptions	_	17			•
Employees		1.04%	1.00%	2.00%	2.00%
Income		1.00%	1.00%	2.00%	2.00%
Other		1.00%	1.00%	2.00%	2.00%
IT	*	1.00%	1.00%	2.00%	2.00%
Utilities		1.00%	1.00%	2.00%	2.00%

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Appendix Bi

### **Chief Constables Financial Plan**

	2021-22	2022-23	2023-24	2024-2
	£million	£million	£million	£millio
E E E	04.400	100 111	404.000	402.55
Expenditure BFWD	94.499	100.141	101.209	103.55
Reserve funding from previous year	0.000 94.499	0.000	0.000 101.209	0.00 103.55
Revised Expenditure Carried Forward	94.499	100.141	101.209	103.33
Cost Increases				•
Inflation estimate	1.014	1.001	2.024	2.07
Fixing of specific grants	0.064	0.032	0.064	0.06
Spinal Point Increases	0.540	0.540	0.540	0.54
Low Pay £250 pay award	0.060	0.000	0.000	0.00
Increase in Bank Holidays	0.183	0.000	0.000	0.00
ICT Review (from Previous MTFS)	0.101	0.000	0.000	0.00
ICT Salary Review	0.050	0.000	0.000	0.00
National ICT Costs	0.193	0.000	0.000	0.00
Microsoft Costs	0.000	0.051	0.105	0.00
National Air Support Increase	0.084	0.000	0.000	0.00
Alarms contract Cost Increase	0.012	0.000	0.000	0.00
Mobile Contract and Solution	0.174	0.000	0.000	0.00
Initial Child Protection Conf. Posts 2 x W7	0.066	0.000	0.000	0.00
Op Fortitude LCI Post W8	0.034	0.000	0.000	0.00
Armed Response 4 Posts % of long term plan	0.018	0.000	0.000	0.00
Collision Investigation Unit - 1 post	0.051	0.000	0.000	0.00
CAB Capacity - 2 posts	0.079	0.000	0.000	0.00
Drones - Budgeted Income shortfall	0.036	0.000	0.000	0.00
Operational Security Post	0.043	0.000	0.000	0.00
Force Command Structure	0.102	0.000	0.000	0.00
Force Out of Court Disposals (3 posts)	0.085	0.000	0.000	0.00
CIU Equipment request	0.250	-0.250	0.000	0.00
49 Officers (Year 1 Uplift) at Year 3	1.862	0.000	0.000	0.00
48 Officers (Year 2 Uplift) at Year 2	1.728	0.000	0.000	0.00
Enabling Equipment/IT (£3k per Officer)	0.144	0.000	0.000	0.00
Overtime Review	0.303	0.000	0.000	0.00
Unidentified Policing Pressures	0.100	0.195	0.195	0.19
Office fulled 1 officing 1 resources		0.700	0.700	0.10
Cost Reduction				
Decrease in Rent Allowance	-0.100	-0.090	-0.030	-0.03
Reduction in Bank Holidays	0.000	-0.092	-0.092	-0.18
Spinal Impact of New Recruits	-0.500	-0,500	-0.500	-0.50
Impact of Pay increase Reduction	-0.177	0.000	0,000	0.00
Total Cost Change	6.599	0.888	2.307	2.15
Contributions to or from Reserves	0.000	0.000	0.000	0.00
Savings Required = '-' / Growth Available	-0.957	0.181	0.037	-0.08
New Requirement	100.141	101.209	103.553	105.62
	. • • • • • • • • • • • • • • • • • • •			
	· · · · · · · · · · · · · · · · · · ·			
Inflation Assumptions	, ,			
Employees	1.04%	1.00%	2.00%	2.00
Income	1.00%	1.00%	2.00%	2.00
Other	1.00%	1.00%	2.00%	2.00
IT	1.00%	1.00%	2.00%	2.00
Utilities	1.00%	1.00%	2.00%	2.00
Pa			and the second second	_

# **Chief Constables Financial Plan**

Council Tax Increase 20	21-22 £15	5, 2.5% Fu	uture yea	rs
	2021-22	2022-23	2023-24	2024-25
	£million	£million	£million	£million
Expenditure BFWD	94.499	100.747	101.836	104.202
Reserve funding from previous year	0.000	0.000	0.000	0.000
Revised Expenditure Carried Forward	94.499	100.747	101.836	104.202
Cost Increases				
Inflation estimate	1.014	1.007	2.036	2.083
Fixing of specific grants	0.064	0.032	0.064	0.064
Spinal Point Increases	0.540	0.540	0.540	0.540
Low Pay £250 pay award	0.060	0.000	0.000	0.000
Increase in Bank Holidays	0.183	0.000	0.000	0.000
ICT Review (from Previous MTFS)	0.101	0.000	0.000	0.000
ICT Salary Review	0.050	0.000	0.000	0.000
National ICT Costs	0.193	0.000	0.000	0.000
Microsoft Costs	0.000	0.051	0.105	0.000
National Air Support Increase	0.084	0.000	0.000	0.000
Alarms contract Cost Increase	0.012	0.000	0.000	0.000
Mobile Contract and Solution	0.174	0.000	0.000	0.000
Initial Child Protection Conf. Posts 2 x W7	0.066	0.000	0.000	0.000
Op Fortitude LCI Post W8	0.034	0.000	0.000	0.000
Armed Response 4 Posts % of long term plan	0.018	0.000	0.000	0.000
Collision Investigation Unit - 1 post	0.051	0.000	0.000	0.000
CAB Capacity - 2 posts	0.079	0.000	0.000	0.000
Drones - Budgeted Income shortfall	0.036	0.000	0.000	0.000
Operational Security Post	0.043	0.000	0.000	0.000
Force Command Structure	0.102	0.000	0.000	0.000
Force Out of Court Disposals (3 posts)	0.085	0.000	0.000	0.000
CIU Equipment request	0.250	-0.250	0.000	0.000
49 Officers (Year 1 Uplift) at Year 3	1.862	0.000	0.000	0.000
48 Officers (Year 2 Uplift) at Year 2	1.728	0.000	0.000	0.000
Enabling Equipment/IT (£3k per Officer)	0.144	0.000	0.000	0.000
Overtime Review	0.303	0.000	0.000	0.000
Unidentified Policing Pressures	0.100	0.195	0.195	0.195
		•		
Cost Reduction  Decrease in Rent Allowance	-0.100	-0.090	-0.030	-0.030
Reduction in Bank Holidays	0.000	-0.092	-0.092	-0.030
Spinal Impact of New Recruits	-0.500	-0.500	-0.500	-0.103 -0.500
Impact of Pay increase Reduction	-0.177	0.000	0.000	0.000
Total Cost Change	6.599	0.894	2.319	2.169
Contributions to or from Reserves	0.000	0.000	0.000	0.000
Savings Required = '-' / Growth Available	-0.351	0.196	0.047	-0.080
				•
New Requirement	100.747	101.836	104.202	106.291
			* .	C .
Left-tion Account	,			
Inflation Assumptions Employees	1.04%	1.00%	2.00%	2.00%
Income	1.00%		2.00%	2.00%
Other	1.00%	1.00%	2.00%	2.00%
IT The state of th	1.00%	1.00%	2.00%	2.00%
Utilities	1.00%	1.00%	2.00%	2.00%

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### Wiltshire Police and Crime Commissioner

### Capital Expenditure Plan

						_
Financial Year >>>>>	bfwd	20/21	21/22	22/23 Cmillion	23/24	Cum
Capital Financing Plan	£million	£million	£million	£million	£million	
Capital Financing Flair						
Government Grant		0.109	0.109	0.109	0.109	0.436
ESN Grant	0.471	0.300	0.171			0.471
Capital Development Reserve Used		4.687	0.124	0.000	0.000	4.811
Capital Receipts Used		0.733	2.756	1.407	3,556	8.452
Borrowing	0.386	1.184	3.534	1.850	6.867	13,435
Revenue Cont. to Capital		1.732	2.217	2.552	2.888	9.389
Financing Plan		8.745	8.911	5.918	13.420	36.994
Capital Funding Balances	4 044	4 044	0.493	0.000	0.000	
Cap Development Reserve BFWD	4.811	4.811 -4.687	0.124	0.000	0.000	-4.811
Cap Development Reserve Used	4.811	0.124	-0.124 0.000	0.000	0.000	-4.011
Cap Development Reserve CFWD	4.011	0.124	0.000	0.000	0.000	
Cap Receipts BFWD	0.000	0.000	0.000	1.264	3.569	
Cap Receipts Received		0.733	4.020	3.712	0.000	
Cap Receipts Used		-0.733	-2.756 ·	-1.407	-3.556	-8.452
Cap Receipts CFWD	0.000	0.000	1.264	3.569	0.013	
Capital Expenditure (on a cashflow bas	sis)	* in principal only,	projects at this .	stage ,		
Part A - Significant Estates Projects (Borrowin						0.500
Warminster Replacement	0.286	0.500			2.000	0.786
Devizes HQ Phase 1 Ops and L&D	0.100	0.100	0.200	0.600	8.600	9.600
Tidworth/Amesbury Hub	0.000	0.000	0.250	1.250	1.267	2.767
Total Significant Estates Projects	0.386	0.600	0.450	1.850	9.867	13.153
Dort D. Estates Refushushment Projects	* *					
Part B - Estates Refurbushment Projects Minor Works - Building Improvements	0.000	0.050	0.050	0.050	0.050	0.200
Programmed Maintenance - Buildings	0.000	0.050	0.050	0.050	0.050	0.200
Trowbridge Roof Maintenance *	0,000		0.272		,	0.272
HQ Recreational Areas - Refurbishment	0.032					0.032
Royal Wootton Bassett - Refurbishment	-0.027	0.169				0.142
Custody Improvement Project	0.100		0.500	0.450		1.050
Bourne Hill	0.206					0.206
Melksham Office refurbishment *			0.500	0.500		1.000
Total Estates Refurbishment Projects	0.311	0.269	1.372	1.050	0.100	3.102
Part C - Equipment and Fleet Repl. Prog.	0.440	0.000	0.040	0.050	0.070	4 245
Vehicle Fleet	0.446	0.922	0.940	0.959	0.978	4.245 0.443
Operational Equipment (Taser etc.)	0.027	0.050 <b>0.972</b>	0.050 <b>0.990</b>	0.100 <b>1.059</b>	0.216 <b>1.194</b>	4.688
Total Equipment and Fleet Prog.	0.473	0.572	0.550	1.033	1.154	4.000
Part D - Long Term ICT Projects (Borrowing)						
ESMCP *	0.198		3.084			3.282
Total Long Term ICT Projects	. 0.198	0.000	3.084	0.000	0.000	3.282
•						
Part E - Short Term ICT Projects						
Computer Laptops, Tablets	0.034	0.073	0.509	0.509	0.509	1.634
Systems Development		0.377	0.300	0.300	0.300	1.277
Systems Upgrades *			0.500	0.750	0.750	2.000
Avaya 999/101 upgrade		0.890				0.890
Desktops (5 yr prog)		0.121	0.121		0.200	0.242
Network Upgrades *	0.740	4.004	0.300		0.300	0.300 2.352
NEP infrastructure	0.718	1.334	0.300			1.120
SmartPhone Replacement Programme	0.213	0.110 -0.163	1.010			0.050
Qlik Sense	0.213	-0.103		0.050	0.050	0.100
DEMS (incl; DIR/BWVC) Radio Refresh *		0.400		5.550	5.566	0.400
ESN Grant funded - Cortex 8 + 171k	0.471	-0.171	0.171			0.471
ERP	0.666	0.187				0.853
Hi-tech crime unit computers		0.068	0.104	0.050	0.050	0.272
Alarms		0.110				0.110
Mobile Working	0.098			0.300	0.300	0.698
Total Short Term ICT Programme	2.200	3.336	3.015	1.959	2.259	12.769
	·					
Total Exp (Parts A, B, C, D and E)	3.568	5.177	8.911	5.918	13.420	36.994
Cianaina Dian		0745	0.044	E 010	-13.420	-36.994
Financing Plan		-8.745 <b>0.000</b>	-8.911 <b>0.000</b>	-5.918 <b>0.000</b>	0.000	0.000
Balance		0.000	. 0.000	0,500	0.000	2.000



# The Police and Crime Commissioners Capital Financing Strategy (October 2020 v2)

### **Purpose**

- This document reviews the current way that the Police and Crime Commissioner (PCC) has financed capital expenditure and then looks forward to how future capital spends can be financed.
- 2. The document relies on high level estimates for capital spending over the next 9 years and considers the PCC's and Chief Constables desire to provide staff with fit for purpose technology and modern estate to improve productivity.
- 3. CIPFA's Prudential Code sets the boundaries for capital financing. Legal duties exist and have been considered in this document.
- 4. The Capital Financing Strategy must consider the Medium Term Financial Strategy (MTFS). The availability of revenue finances to fund capital costs now and in the future is critical.
- 5. The proposals from this report will impact the Treasury Management Strategy, this will be revised in light of this document.

### Background

- 6. Over the last 6 years the PCC has funded capital expenditure of £27m (£4.5m p.a.). In recent years the reason for the expenditure has shifted towards ICT from Estates. These are short life assets (less than 5 years predicted life) such as laptops and body worn video cameras. To ensure efficiency and effectiveness these assets need a clear life cycle replacement programme with associated financial planning.
- 7. The Capital Development Reserve has been used to supplement reducing general capital grant and low revenue contributions. However this reserve is reducing and cannot be relied on in the medium to long term.
- 8. The proposals included in the expenditure plans will deliver the PCC's 2018 Estates Strategy. This strategy reduces the overall estate and ensures the retained estate is providing fit for purpose facilities. This includes estate facilities that are approaching the end of their serviceable life and will require solutions in the medium term.
- Receipts from surplus estate will be used to contribute to the capital plan. However this will not cover the full costs of replacement facilities and the proposed developments to deliver the Estates strategy.

10. The PCC's long term contract surrounding the provision of Estate in Swindon is a PFI. The capital element of Private Finance Initiatives (PFI's) need to be considered within the capital strategy. In accounting terms, this constitutes a long term liability which is essentially a form of borrowing.

### Police and Crime Plan 2017-2021

- 11. As required under law the PCC has produced a Police and Crime Plan. The plan has 4 overarching priorities, these are shown below:
  - Prevent crime and keep people safe
  - Protect the most vulnerable in society
  - Put victims, witnesses and communities at the heart of everything we do
  - Secure a quality police service that is trusted and efficient
- 12. Within the priority to secure a quality police service that is trusted and efficient is the ambition for the estate and ICT:
  - a) Announcing my estates strategy for the next five years, including the disposal of sites that are no longer required for policing. Savings will be used to close the financial gap and protect frontline services as far as possible
  - b) Investing in ICT platforms that are compliant, agile and cloud-based and meet the needs of officers and staff, allowing police and other public sector partners to exchange and make use of information
- 13. The 2020 update to the plan specifically refers to investment in Warminster and delivering the national police ICT strategy (NEP). Both these projects are included in the capital plans.
- 14. In addition to the Police and Crime Plan, the Force Management Statement provides detailed analysis of anticipated demands on policing and estates requirements.

### **Future Capital Plan**

- 15. High level capital expenditure plans have been produced. The most significant area of spend and uncertainty surrounds Estates. In line with the Estates Strategy all facilities have been reviewed. To make the estate compliant to the strategy costs of £51.455m are forecast (Appendix A) with capital receipts of £10.901m estimated.
- 16. A sizable amount of the expenditure (£44.3m) is for the redevelopment of Police HQ in Devizes. This contains a number of specialist and support facilities which are approaching the end of their serviceable life. This is a long term programme split into 4 phases which prioritises organisational need and ensures service disruption is minimised. The masterplan has been developed flexibly to allow phasing to be independent yet complimentary. Ultimately providing an efficient and modern HQ facility by the end of the programme.
- 17. It is possible to deliver phase 1 (£17.8m) and not proceed with the rest of the redevelopment. The decision on whether to proceed with phase 2 would not be required under 2021-2022. Phase 1 provides a fit for purpose training facility and an operations building. This would enable Devizes Operations to move from Devizes

- Borough providing a possible capital receipt whilst prioritising the facilities in greatest need of improvement.
- 18. The ICT expenditure plan is included under Appendix B. For planning purposes costs have been smoothed over years to allow a more steady requirement, in reality this will change. The total cost over the 9 years is £27.963m.
- 19. Within Appendix B is also the Vehicles and Operational Equipment plan, this is forecast at a cost of £10.381m over the 9 years.
- 20. A summary of the full requirement (in millions) is shown below;

	20-21	21-22	22-23	23-24	24-25	25-26	26-27	27-28	28-29	Total
Estates	1.466	1.722	2.800	9.867	8.700	7.500	11.500	6.800	0.200	50.555
Minor W	0.100	0.100	0.100	0.100	0.100	0.100	0.100	0.100	0.100	0.900
ICT	5.734	6.099	1.959	2.259	2.214	2.335	2.335	2.514	2.514	27.963
V&E	1.445	0.990	1.059	1.194	1.098	1.118	1.138	1.159	1.180	10.381
Total	8.745	8.911	5.918	13.420	12.112	11.053	15.073	10.573	3.994	89.799
Cumul.	8.745	17.656	23.574	36.994	49.106	60.159	75.232	85.805	89.799	

### **Capital Funding Strategy**

- 21. The PCC has adopted the Prudential Code for Capital Finance in Local Authorities. The Code states that the PCC will make reasonable estimates of the total capital financing requirement at the end of each year. The objective of the Code is to 'ensure within a clear framework, that the capital expenditure plans of local authorities (including PCCs) are affordable, prudent and sustainable, and that treasury management decisions are taken in accordance with good professional practice and in full understanding of the risks involved and how these risks will be managed to levels that are acceptable to the organisation'.
- 22. In considering the affordability of the capital plans the PCC is required to consider all of the resources currently available and estimated for the future, together with the totality of the capital plans and income and expenditure forecasts. This is considered in the annual Treasury Management strategy (TMS). The TMS will also include details surrounding authorised and operational borrowing limits and controls surrounding investment decisions. It will also include information on the expert advice received to ensure effective but prudent management of resources.
- 23. The sources of funding available to the PCC to finance capital expenditure are:
  - Capital Grant

An annual grant is received from the Home Office. For 2020-21 the grant is £0.109m. It is assumed that the grant will remain at this level for the capital plan period.

Revenue Budget

A contribution is made each year from the revenue budget to fund capital expenditure. For 2020-21 the contribution is £1.732m. In addition the PFI unitary payment is financed via revenue. The unitary payment will include an amount for interest and capital repayment.

The Capital Development Reserve
 Reserves have been set aside to fund capital costs, the level of this reserve is
 shown in the PCC's Reserves Strategy.

### Capital Receipts

Funds from the sale of assets. Achieved post Acquisition and Disposal Board review to ensure appropriate community consultation and VFM.

### Borrowing

The PCC has the ability to borrow to fund capital expenditure, provided controls on affordability, sustainability and prudence are met. Borrowing can only be for capital purposes, and must be within the limits agreed in the Treasury Management Strategy. Borrowing will usually be applied to long term capital expenditure. In 2019-20 the PCC utilised borrowing for the first time taking a 30 year loan of £1.132m towards financing the replacement station at Warminster.

- 24. The Estates strategy 2018 and increased ICT demands require a plan to be produced to finance this increased capital requirement. This plan is based on the following assumptions;
  - ICT assets with a life of over 7 years will be funded by borrowing over 7 years.
  - Significant Investments (over £1m) in Estates will be funded by borrowing over 30 years, or capital receipts if the plan allows
  - Specific Grants will be used for funding capital in line with the grant
  - All other capital expenditure will be funded by a mixture of general grant, revenue contributions to capital and capital receipts.
- 25. The 2019-20 Capital Financing Strategy identified a requirement for the extended period and proposed an increase in both revenue contributions and the use of borrowing. This requirement continues in this strategy.
- 26. With every pound of borrowing a liability arises. In line with the Prudential Code and good financial practice revenue funds needs to be set aside over the life of the asset to finance the capital and interest. The plan smooths the increased revenue costs over the period with a small contingency of £0.427m for additional expenditure in later years (increased to £1.598m with £1.171m of the capital receipt received in 2028-29).

								•		
	20-21	21-22	22-23	23-24	24-25	25-26	26-27	27-28	28-29	Total
Current	1.732	1.767	1.802	1.838	1.875	1.913	1.951	1.990	2.030	16.898
RCCO.					,					
New		0.450	0.750	1.050	1.350	1.550	1.750	1.750	1.750	10.400
RCCO										
Gen Gr.	0.109	0.109	0.109	0.109	0.109	0.109	0.109	0.109	0.109	0.981
Sp Grant	0.300	0.171								0.471
Borrow	1.184	3.534	1.850	6.867	8.700	6.500	11.500	6.800		46.935
Cap Rec	0.733	4.020	3.712		0.764	0.632			1.040	10.901
Cap Dev	4.811									4.811
Reserve										
Total Inc	8.869	10.051	8.223	9,864	12.798	10.704	15.310	10.649	4.929	91.397
Cum Inc		18.920	27.143	37.007	49.805	60.509	75.819	86.468	91.397	
Cum Exp	8.745	17.656	23.574	36.994	49.106	60.159	75.232	85.805	89.799	
Balance	0.124	1.264	3.569	0.013	0.699	0.350	0.587	0.663	1.598	

### **Revenue Implications of Capital Investment**

27. To implement this plan additional revenue costs will be required over the 9 years (for both RCCO and to pay back borrowing costs). The table below shows the increase required per annum in the MTFS.

	20-21	21-22	22-23	23-24	24-25	25-26	26-27	27-28	28-29
Current RCCO	1.732	1.767	1.802	1.838	1.875	1.913	1.951	1.990	2.030
Additional RCCO		0.450	0.750	1.050	1.350	1.550	1.750	1.750	1.750
Cost of Borrowing	0.053	0.112	0.604	0.691	1.014	1.423	1.729	2.270	2.559
Total	1.785	2.329	3.156	3.579	4.239	4.886	5.430	6.010	6.339
Inc P.A.		0.544	0.827	0.423	0.660	0.647	0.544	0.580	0.329

- 28. The table above is based on borrowing advice provided by Link, our Treasury Management Experts. The interest rates used are those currently available (2.38% for borrowing over 30 years and 1.73% for borrowing over 7 years). These will change and will only be finalised when the borrowing is taken out.
- 29. The Estates strategy and capital financing strategy are flexible. As an example, if the PCC did not wish to proceed with phases 2 to 4 of the HQ redevelopment plan (£26.5m) the cost of borrowing in 2027-28 would drop by £1.246m per annum (i.e. in 2027-28 total cost would be £4.764m rather than £6.010m).

### Risk and Risk Appetite

- 30. This capital strategy is for a 9 year period. This extended length of time is necessary to understand the long term implications of current decisions. This is to enable the PCC and Chief Constable to consider the long term position, the 'going concern' concept and allow advice from the CFO to meet the prudential code.
- 31. Over the 9 year period there are factors, both internal and external, that will significantly affect the capital programme and the ability of the PCC to finance the programme. The main risks identified are:
  - Costs and timelines for significant projects may change
  - Government spending review may impact finances available
  - · Capital grant received from the Government may reduce or increase
  - The Estates Strategy may change reducing the premises available for sale
  - The market for excess state may drop reducing sale values
  - The changing demand for police services may lead to more or less projects
  - Pace of technological change may require further ICT costs
  - Replacement of technology, items become obsolete quicker
  - Uncertainty relating to external borrowing costs
  - Change in PCC priorities impacting the capital plan
- 32. The risks above are being managed with mitigation in place. There are currently no significant risks relating to the Capital Strategy on the Corporate Risk Register. These risks are reviewed as part of the audit programme and the Annual Governance Statement.

- 33. The capital receipt sale value risk has been mitigated by only including 70% of the valuation in the plan. The receipt of the sale value has also been delayed by 6 months in the plan.
- 34. This approach provides flexibility and considers decision points for PCCs, linked to the election cycle. This will enable robust planning and estates risks to be managed to a sustainable plan, but recognises the long term nature of delivering this plan. It allows flexibility for future PCCs and Chief Constables as direction and requirement develop.
- 35. As the most significant project in the estates strategy, the Devizes HQ redevelopment significantly affects this strategy. A high level masterplan has been produced based on estates strategy parameters.

### Recommendation

36. The PCC is recommended to agree the high level strategy and include the increased revenue costs in the MTFS.

Clive Barker

Chief Finance Officer to the Police and Crime Commissioner

28 October 2020

# Estates Review - Oct 2020 (v5)

	2020-21	2020-21 2021-22	2022-23	2023-24	2024-25	2025-26	2026-27	2027-28	2028-29	Total
R Wootton Bassett	0.142					The state of the s				0.142
Devizes HQ Recr A	0.032									0.032
Devizes HQ - P1 T&Ops	0.200	0.200	0.600	8.600	8.200					17.800
Devizes HQ - P2 Admin		٠			0.500	7.500	1.500			9.500
Devizes HQ - P3 F etc			-				10.000	2.800		12.800
Devizes HQ - P4/5 CP&D								4.000	0.200	4.200
Melksham Office		0.500	0.500							1.000
Melksham Custody	0.100	0.500	0.450		,					1.050
Trowbridge		0.272	-							0.272
Warminster Avenue	0.786		-							0.786
Tidworth Campus		0.250	1.250	1.267					-	2.767
Bourne Hill	0.206									0.206
Total	1.466	1.722	2.800	6.867	8.700	7.500	11.500	6.800	0.200	50.555

General Estate
Minor Works/Prog Maint

Total 0.900

2028-29

2027-28

2025-26 2026-27

2024-25

2023-24

2022-23

2021-22

2020-21

0.100

0.100

	2019-20	0 2020-21	2021-22	2022-23	2023-24	2024-25	2025-26	2026-27	2027-00	2028-29	Total
Computer Laptops, etc.				0.509	0.509	0.509	0.509	0.509	0.509	0.509	4.179
Systems Development		0.377	0.300	0.300	0.300	0.300	0.300	0.300	0.300	0.300	2.777
NEP infrastructure (serv/storage)		2.052	0.300		0.150	0.150	0.150	0.150	0.150	0.150	3.252
Networks					0.150	0.150	0.150	0.150	0.150	0.150	0.900
Radio Refresh	-	0.400	-								0.400
SmartPhone Replacement Prog	-	0.110	1.010			0.255	0.255	0.255	0.255	0.255	2.395
Qlicksense	-	0.050		ı				,			0.050
DEMS est (incl; DIR/BWVC)	,			0.050	0.050	0.050	0.050	0.050	0.050	0.050	0.350
Hi-tech crime unit		0.068	0.104	0.050	0.050	0.050	0.050	0.050	0.050	0.050	0.522
Mobile Working	-	0.098		0.300	0.300				0.300	0.300	1.298
Avaya 999 upgrade		0.890		,							0.890
Desktops 5 yr repl		0.121	0.121				0.121	0.121			0.484
Alarms		0.110									0.110
Systems Upgrades	,		0.500	0.750	0.750	0.750	0.750	0.750	0.750	0.750	5.750
Replacement ICT costs	000.00	0 4.383	2.844	1.959	2.259	2.214	2.335	2.335	2.514	2.514	23.357
		·		-							
בSN (Grant funded) cortex etc		0.300	0.171	-							0.471
ICT Grant Funded	0.000	0.300	0.171	0.000	0.000	0.000	0.000	0.000	0.000	0.000	0.471
ERP	. ,	0.853									0.853
ESMCP		0.198	3.084								3.282
Systems >£500k	0.000	0 1.051	3.084	0.000	00000	0.000	0.000	0.000	0.000	0.000	4.135
Total	0.000	0 5.734	660'9	1.959	2.259	2.214	2.335	2.335	2.514	2.514	27.963

Vehicles and Equip Review - 2020

	2019-20	2019-20 2020-21	2021-22	2022-23	2023-24	2024-25	2025-26	2026-27	2027-28	2028-29	Total
Vehicles		1.368	0.940	0.959	0.978	0.998	1.018	1.038	1.059	1.080	9.438
Op Equipment		0.077	0.050	0.100	0.216	0.100	0.100	0.100	0.100	0.100	0.943
Total Replacement	0.000	1.445	0.990	1.059	1.194	1.098	1.118	1.138	1.159	1.180	10.381

RAC Assessment on the Findings from FMS3
Having considered all the demand pressures in the FMS, the following are identified as the key threats and are identified as key risks in the matrix overleaf:

Section	Current understanding of demand	Future understanding of demand	Current capability and capacity	Future capability and capacity	Explanation	Average Score per Business Area 2020	Average Score per Business Area 2019
02 Wellbeing	2	7	Z	. 4	Current demand is manageable. However, with a small team of one and significant initiatives launching, including the Peer Support Scheme and the Line Manager Training Portal, the ability to manage future demand without additional resources is a cause for concern.	2.5	2.8
DO3a Responding GO3a Responding Go the Public – Requests for Service		\times_	2	. 4	The current over-inflated headcount allows current demand to be managed well. Future and likely demand is known and considerations as to how this will be managed are within all current activities. Current capability around statistical performance is good however the lack of quality around crime compliance reduces the overall grading. Future capability and capacity have several unknowns in terms of SOH, Social Media & Live Chat reporting which needs scrutiny.	co Vi	2.0
03b Responding to the public – Incident Response	# # # # # # # # # # # # # # # # # # #	$\mathbf{c}$		7	Gaining accurate future understanding on demand for Response Policing is challenging. The basic demand modelling is reasonable and easy to predict, however the events that destabilise an operating model (e.g. Novichok / COVID-19) are impossible to predict. As such there always needs to be some capacity built into any operational policing model. Deployability remains a continuing challenge, albeit the current recruitment model, paired with Operation Uplift is showing some very early signs of improvement. However, we are still reliant on 2021	7	LO:

3.0 3.5 intakes to move the deployability forwards to make a tangible and future demand requires a dedicated plan to improve the roll-out of our Business Intelligence tool, Qlik Sense, into uncertainty. The number of vacancies within the department is capacity and capability have been incorporated in the CPTN Swindon is carrying the highest number of vacancies Inderstanding of demand is good as the department can neasure current workloads and performance. A stable trend appears of just over 16 per cent for positive outcome rates he current national shortage in detectives. Short-term plans exploitation team is not sufficient. Plans to address future nvestigate and Protect model (formally FIM2) restructure, This Following a peer review by Surrey, the understanding of current Due to the COVID-19 pandemic the Justice system has a backlog of cases that are stalled and not progressing at the everyday CPTN Policing, especially within the PCSO cohort. within the neighbourhood element, although recruitment plans against a small increase year on year of total recorded crime. he department has a good understanding of future demand and anticipates an increase in sexual offences, DA and acquisitive crime, the latter a result of political and economic on the Corporate Risk Register as both CID and PPD reflect are in place to mitigate risk. The current capacity of adult ncludes plans to ensure succession planning and an increased usual pace. The issue is being closely monitored through CJ ongoing need to ensure the shoring up of resources to meet demand. Current understanding of demand is affected by -uture capability and capacity will be affected by various Silver, Gold & WCJB governance structures. There is are in place to close this gap. exploitation team. uncertainty difference. 3 3 3  $\sim$ and Deterrence (Neighbourhood Investigations - CJU 04 Prevention

Wiltshire Police Force Management Statement 2020 Part 1: Chief Constable's Executive Summary

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projects and technology advances including the Digital Case File project due December 2022.		Current demand is affected by hidden impact of the video remand hearing requirements, the future capacity of this is so far unknown. Voluntary attender work is ongoing however the	additional demand will have unmet resourcing requirements.  The continuous improvement custody review is ongoing and when complete will provide a clearer picture in relation to current and future understanding of demand.	Work is ongoing to create a performance data set in order to improve the understanding of demand. This work along with	digitalisation of processes and a review of the structures in Firearms Licensing will assist in building future capability.	Due to COVID-19 the Justice system has a backlog of cases	triat are stailed and not progressing at the usual pace creating a backlog of cases sitting with our Horizon team. The issue is	g closely monitored through CJ Silver, Gold & WCJB	governance structures. There is an ongoing need to ensure the shoring up of resources to meet demand. Current	y of demand is affected by uncertainty	from partners.	Current understanding of demand is very good based on the amount of quantitative data already being received. It is likely we will see a similar picture around intelligence development over the next year. New and emerging crime types as well as technology will require us to adapt.	The continual demands placed upon the intelligence department are unsustainable. Some investment is needed to	meet current demand as well as develop the department to meet new threats. The servicing of Force Operations and the	diversion of staff away from managing threat, harm and risk will
proj File		Curr rem far u	4 add The whe	Wor	Z digit Fire	eng		being being	governa	pun	tron	Cur amc we ove tech	3 The depa	mec mec	dive
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		Ć	Ŷ	,	<b>7</b>			3							
	,	05	Investigations – Custody	05 Investigations –	Firearms Licensing		Pa(	Onvestigations -	Horizon			05	Investigations - Intelligence		

3.3 က highlighted a lack of resource in CAB and an uplift in police numbers will only increase the expectations upon the With the use of technology, we understand our current demand. It is difficult to predict future demands but with the resource to meet CSI demand but do not currently have improvements described our capacity and capability both now However, although there is a reasonable degree of confidence this is by nature a fast and ever-changing field that will require enough DF resources, However, the new staffing structure resources this will be mitigated. Predicted demand has already ongoing reassessment of the current status. SWF have enough reasonable understanding of current and future demand. in understanding the future position for Digital Forensics (DF) continuing to be developed, and in the main there is South West Forensics (SWF) performance reporting within DF will provide the required capacity. and in the future are good. ntelligence team. က က က က 3 Investigations Investigations Hate Crime Hate Crime South West Forensics

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2.5 are filled within easonable timescales with enough applicants to select. In the hree years and any spikes are managed with the support of the other collaboration force resources. Demand is met at present and the team can regularly offer support to event of an increase or spike in cases the team would withdraw Emergency Planning Manager is the lead for this area and a succession planning is underway, however in the absence of a and the ability to deliver against it. The future is less clear due to the challenges and costs of emerging technologies. As much various The impact of COVID-19 and the inevitable isolation that has hat is yet to be seen and cannot easily be predicted. The rend analysis on and particularly the pursue strand has which can be called upon for support and the structures are concern mainly due to the Protect and Prepare strand. The single point of failure. That manager is due to retire soon, and Demand in homicide cases has been consistent in the last some of the wider support and reduce 'green' case progression The Regional TSU have a good appreciation of current demand been generated is likely to have an impact upon demand but counter terrorism field can be a challenging area to conduct and capacity is less of a concern as there is a wider CT network designed to respond to surge demand. The future capability and capacity in this area has been highlighted as an area of lighlighted this as an area which is particularly challenging Despite the gap in the capability to forecast demand, capability workstreams, but there remain some unknowns known incumbent, this is an area of concern. nvestigations in the Force. Vacancies these are planned to manage ongoing cases. reasonable, 3 က က S Policing South Investigations Investigations Terrorism Counter TSU

2.8 3.0 2.8 3.3 3.3 2.5 PPD currently has shared corporate risks with CID for both the implementation of FIM 2 will mitigate deployability and provide will help to address the vacancy rate providing that CPT are New working practices are being explored that could reduce partnership work to demonstrate impact and effectiveness. The Current areas for improvement are known and mitigation is in place to deal with those on a Force and community level. The he capability to tackle the broad range of vulnerability offences in the future, whilst prioritising the safeguarding of those at most risk. A recruitment and retention strategy is in place that The MOSOVO team are unable to reduce future demand and are required to respond to any RSOs that move to Wiltshire. he volume of offenders they manage and therefore improve eams do have more control of workloads but rely on mpact of VISOR 2 is yet to be understood. A performance uture for SOC investigation is fairly predictable in that we know what our problems are likely to be - changes in crime types However, our future success in partnership working and prevention, both of which we have an input into but not as much he quality of the OM intervention on offer. The IOM and YOT and deployability. able to release officers to the ICIDP, Investigators framework is still in development. and seasons of offending. depends upon investment control as the pursue element က က က က 06 Protecting 07 Managing Vulnerable Organised Crime 08 Serious Offenders People Page 62

7.55	2.8	5.8
		<b>8</b> <b>6</b>
The diverse areas that HQ Operations covers have differences in the gradings however taken together the scorings are reflected here.  Overall the predominant risk areas of concern are within the armed policing and road policing response capability. When focussing on the current capacity, the staffing of the ARV teams is currently insufficient to meet demand when the principle is resident. Plans are being developed to request 10 extra posts to resolve this however this will heavily depend on the ability of staff to pass the iFC, a previous blocker to filling vacancies. The staffing of the CIU appears enough but there are concerns over future capability based on the ISO and the impact that will have on the requirement for individual compliance and accreditation. There are concerns over the succession planning of Command Roles and MIP.	The Information Management and Assurance Business Area, except for the Force Disclosure Unit, does not record and measure demand in a consistent and meaningful manner. Whilst there is a reasonable understanding of current demand, it is inherently difficult to predict future demand particularly when focusing on DPO / RM demand vs capacity. There are proposed plans to ensure that the department continues to meet future demand, including an establishment review in January 2021.	Whilst we are meeting demand at present the supporting data from Wiltshire Council is of poor quality and does not support insightful analysis to assist in understanding future demand in the post COVID-19 workplace. While some of these trends such as mobility, agility and localism are not new themes for policing the outcomes which are required will be beyond those which have informed our traditional approach to addressing new demand. There is a significant risk that there will be insufficient funding, change capacity and large skills gaps to
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09 Major Events	## Open Section 1975    ## Open Sectin 1975    ## Open Section 1975    ## Open Section 1975    ## Open	10 Knowledge Management and ICT - ICT

	2.0		2.5
	r K	3	2.8
meet the new demand once it is fully understood. The risk will be exacerbated during a further period of public sector fiscal tightening. For these reasons it is felt the overall rating is 3.8 based on the uncertainty surrounding future demand and the level of investment required to deliver the evolving operating model.	Following the change to complaint and conduct legislation there has been a large rise in complaints, this increase has been across the entire South West and was not expected. At the current rate, complaints into the Force over this financial year will have doubled from the most recent years and tripled from the numbers received 10 years ago. However, the staffing within PSD is smaller now than it has been over the above stated periods. The Head of Professional Standards is reviewing local procedures and roles to ascertain if improvements to manage the demand can be made utilising current staff.	The department has a good understanding of current demand and there is the capability and capacity to deal with urgent and important priorities alongside BAU / campaigns. Future changes to department structure could impact on capacity. There is a limited understanding of future demand due to structural review and PCC elections, however plans are being considered to address potential future demand.	Better processes and tools are in place to help understand current demand than ever before but our ability to capture and understand all types of demand is still a work in progress. Resources are limited however and deployment of these is regularly revised and reprioritised against today's new burning issues, leaving little time to focus on the future and deliver the plans that will help us manage future demand.
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	11 Force-wide Functions - Professional tandards Pepartment	11 Force-wide Functions – Corporate Communications and Engagement	11 Force-wide Functions – Improvement and Change

3.0 2.8 ယ က 3.3 service. The team are so immersed in the day-to-day live continue to impact directly on their interaction with the business and their desire to provide an all-encompassing end to end HR demand, continually pushing against the tidal wave of The current issues encountered by the HR operational team to predict. Capacity of future and current demand is months due to COVID-19. A recovery plan and mitigation has of future and current demand is concerning. OHU anticipate eview demand and OHU capacity. A review undertaken to help mitigate risk and ensure future resilience identified a risk Understanding of future 'unknowns' such as a COVID-19 second wave and Brexit along with current demand is difficult Inderstanding of future and current demand is good. Capacity hat the behavioural and emotional impact of the pandemic on physical and psychological health, will increase the demand on will increase from the uplift of officer numbers. Taking this into account it's important that measures are in place to monitor and elating to the lack of development opportunities and promotion OHU going forward. In addition, it is anticipated that demand and to address capacity issues; this then creates more issues business as usual. In an ever-changing external environment, around overall resilience resulting in a cycle that is difficult to concerning. 80 per cent of current BAU was paused for requent. Staff move around the department to bridge gaps and with future financial challenges, change will be more programmes as well as requirements associated with department supports complex organisational change Resourcing levels continue to be challenging as the been developed for current and future demand. to assist with succession planning. ransactional operational 'noise' oreak. က က က People Services 11 Force-wide 11 Force-wide 11 Force-wide Occupational Functions -Functions – Functions -Health and Safety Health Page 65

			1	2.5
			3.3	
The HR function requires some investment in order to initiate and support the achievement of an outstanding organisation.  The department consists of a great team of dedicated staff that are struggling to meet current demands. Trying to deliver against this and make improvements will take time and will likely not be reached without changes.	The HR team not only needs to be structured and resourced to take on the increase in transactional workload, but also be positioned to help push forward the transformation that the police and OPCC desires.	If restructure plans come through then with investment, delivery should improve. This is also based on ability to be able to recruit into the department.	Other than key stakeholders, the wider organisation does not understand the demand within EDI. This is ever-growing with additional requirements from both the department and staff within. Future demand is extremely hard to assess against an ever-changing backdrop of national, legal and local requirements. Current capability is just about being met but completely at the buffer of demand vs capacity. Future capability remains hard to predict; and capacity will continue to struggle.	In the main, People Development will meet current demand. We have the right level of resourcing, and skill / experience, as a function to provide acceptable levels of service across the organisation. COVID-19 has presented significant uncertainties about training backlogs and our ability to recover whilst delivering training. We have a three-month rolling plan, with longer term planning in place for Operation Uplift and the PEQF. Uplift requirements are understood (three years) and PEQF for the next 12 to 24 months. There is much uncertainty regarding future demand, particularly in respect of method of
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	·		<b>Ba</b> <b>99</b> unctions – Equality, Diversity and Inclusion	11 Force-wide Functions – People Development

2.5 2,5 2.5 2.5 2.5 an However, this is not out of line with other forces. There may be increased digital-mobile learning requirement highlights the which is a large majority of the volume in the department. Less well understood is the ad-hoc demand within Insurance and 19 making it harder to understand needs. There are also many Finance have a good understanding of their cyclical demand litigation and the ad-hoc volume of work created within the The demand on the estate is constantly changing with COVID-There are some concerns surrounding the age of fleet. a requirement for more fleet in the future with Operation Uplift projects in the pipeline which are stretching current capacity delivery. Linked to future demand, the anticipation of The Force does however have a good plan. absence of an effective VLE. which is unknown. Force itself. က  $\sim$ က က က **a**1 Force-wide 11 Force-wide 11 Force-wide legal services Finance and Functions – Functions – Unctions astates Fleet



### **RESERVES AND PROVISIONS POLICY (updated Dec 2020)**

### **Purpose**

- 1. This policy sets out how the Police and Crime Commissioner (PCC), in association with the Chief Constable (CC), will determine and review the level of usable and unusable Reserves and Provisions. This version provides further information in line with recent Home Office guidelines.
- 2. The PCC is required to maintain adequate financial reserves to meet the needs of the organisation. The PCC's Chief Financial Officer (here on known as the Treasurer) has a legal duty to local taxpayers and must be satisfied that the decisions taken on balances and reserves represent proper stewardship of public funds.
- 3. The optimisation of reserves is an important part of medium term planning. Reserves are a potential source of funding for pump priming initiatives and also can cover the consequences of risks which may materialise. The Treasurer has to take account of the strategic, operational and financial risks facing Wiltshire Police in assessing the adequacy of reserves when setting the budget.
- 4. Reserves may either be earmarked for particular purposes or held as a general sum as a matter of prudence to cover unforeseen expenditure. Reserves are defined by CIPFA as:
  - "Amounts set aside for purposes falling outside the definition of provisions should be considered as reserves, and transfers to and from them should be distinguished from service expenditure disclosed in the Statement of Accounts. Expenditure should not be charged direct to any reserve. For each reserve established, the purpose, usage and the basis of transactions should be clearly identified. Reserves include earmarked reserves set aside for specific policy purposes and balances which represent resources set aside for purposes such as general contingencies and cash flow management."
- 5. This policy will take into account the latest guidance and regulation on the use and management of reserves and balances. CIPFA's Code of Practice on Local Authority Accounting in the United Kingdom known as 'The Code', states that, for each reserve established, the purpose, nature and basis of transactions should be identified. The policy will also take into account comments from central government surrounding improving transparency surrounding reserves.
- 6. CIPFA's Prudential Code requires Chief Financial Officers in PCC's to have full regard to affordability when making recommendations about the local authority's future capital programme. The requirement for three year revenue forecasts across local authorities, coupled with three year grant settlements ensures there is a focus on the levels and application of local balances and reserves.

### Managing Reserves - Principles

- 7. Reserves held are either usable or unusable.
- 8. When reviewing their medium term financial plans and preparing their annual budgets PCC's should consider the establishment and maintenance of the General Reserve, this assists in providing;
  - a working balance to help cushion the impact of uneven cash flows and avoid unnecessary temporary borrowing;
  - ❖ a contingency to cushion the impact of unexpected events or emergencies;
- 9. Other reserves classified as 'usable' exist for specific 'earmarked' purposes.
- 10. Unusable reserves may also be held. These arise out of the interaction of legislation and proper accounting practice. These 'unusable' reserves are not resource-backed and cannot be used for any other purpose.
- 11. Transfers to and from reserves will be made in accordance with financial regulations.
- 12. The Treasurer will comment on the adequacy and use of Reserves as part of the annual budget setting process.

### Types of Reserves

- 13. In addition to the PCC's **General Reserve** and the Chief Constable's **Operational Reserve** Wiltshire Police will hold usable reserves for the following purposes:
  - General Contingency reserves required to meet other expenditure needs held in accordance with sound principals of good financial management. This will include specific reserves held for partnership purposes which may include funding provided by partners to help achieve a specific purpose.
  - Projects and Programmes reserves held to fund investments in programmes in line with the Police and Crime Plan. This will include the Capital Development Reserve which is critical in the funding of the on-going capital plan. These are all required during the life of the MTFS. This will include specific reserves held for partnership purposes which may include funding provided by partners to help achieve a specific purpose.
- 14. Unusable reserves, which are not resource-backed and cannot be used for any other purpose, are described below:
  - Asset Adjustment reserves to account for the losses or gains on assets through revaluation or timing differences

- Pensions carries the future liability for post employment benefits in accordance with statutory provisions.
- > Statutory adjustments reserves to adjust between costs recognised in the general fund balance and statutory arrangements.
- 15. For each reserve there should be a clear protocol setting out the reason for/purpose of the reserve. When establishing reserves PCC's need to ensure that they are complying with the CIPFA's Code of Practice on Local Authority Accounting in the United Kingdom known as 'The Code' and in particular the need to distinguish between reserves and provisions. Annex A identifies the reason for each reserve, how the level of the reserve has been set and whether there is a contractual obligation. Annex B shows the current level of funding set aside for each reserve and the plan for use over 3 years.

### **Building Reserves**

- 16. The General Reserve will change each year with the transfer of year end surpluses or deficits to this reserve. This reserve will be set In line with the Treasurers view which will take into account issues such as the current and future financial climate. The Treasurers current view is that the target for this reserve should equate to 2.5% of the CC budget. It is expected that variations in year will be dealt with by a transfer to or from an investment reserve. This transfer will be recommended at year end as part of the closure of accounts process and will need to be approved by the PCC.
- 17. Earmarked reserves and other specific reserves will be established or removed on a 'needs basis', in line with planned or anticipated requirements set out in the Police and Crime Plan, Medium Term Financial Strategy and Financial Regulations.
- 18. The current financial landscape demands that significant savings need to be made in order to deliver a sustainable budget. It is prudent to have reserve levels to provide a buffer or a safeguard during uncertain times. It is also important to maintain sufficient reserves to provide additional capacity for discretionary use to smooth the introduction of savings. For redundancy and other small change costs the Restructuring Reserve will be used by the Chief Constable.

### Quantifying the Reserves Requirement

- 19. The requirement for financial reserves is acknowledged in statute. Sections 32 and 43 of the Local Government Finance Act 1992 require billing and precepting authorities in England and Wales to have regard to the level of reserves needed for meeting estimated future expenditure when calculating the budget requirement.
- 20. This means that the minimum prudent level of reserves is a matter of judgement rather than prescription. Neither CIPFA nor statute sets a minimum level of reserves. In determining the level and type of reserves, the PCC has to take into account relevant local circumstances and the advice of the CC and CC's Chief Financial Officer to make a reasoned judgement on the appropriate level of its reserves.

- 21. The Treasurer, with input from the CC's Chief Financial Officer, will adopt a risk based approach in determining the appropriate level of reserves and balances in order to support strategic priorities over the short, medium and long term and the need to maintain financial sustainability.
- 22. The Local Government Act 2003 requires the Treasurer to report on the robustness of the estimates included in the budget and the adequacy of the reserves for which the budget provides as part of the annual budget setting process.
- 23. For the purposes of this Policy, it is the responsibility of the Treasurer, to advise the PCC on the type and level of Reserves to be held.
- 24. The Treasurer should consider most if not all of the factors shown in the table below when determining the level of Reserves as part of budget setting.

Budget assumptions	Financial standing and Management
The outlook for inflation and	The overall financial standing of Wiltshire
interest rates.	Police (level of borrowing, debt, etc.)
The availability of other funds to	Wiltshire Police's track record in budget
deal with major contingencies	and financial management including the
and the adequacy of provisions.	robustness of its medium-term plans
Estimates of the level and timing	Wiltshire Police's capacity to manage in-
of capital receipts.	year or temporary budget pressures.
The potential range of costs of	The strength of the financial information
demand-led services.	and reporting arrangements.
Planned efficiency savings/	Wiltshire Police's end of year procedures
productivity gains.	in relation to budget under/overspends.
The financial risks inherent in any	The adequacy of Wiltshire Police's
significant new funding	insurance arrangements to cover major
partnerships, major outsourcing	unforeseen risks.
arrangements or major capital	
developments.	

25. The proposed use of reserves and balances to deliver a sustainable budget will form part of the budget process.

### **Application of Reserves**

- 26. Use of the General Reserve is limited to the following purposes:
  - to protect Wiltshire Police from financial risks and
  - provide a working balance to help cushion the impact of uneven cash flows e.g. Precepts;
  - planned non-recurrent funding to ensure a balanced budget is set, with the expectation that a plan will be produced to resolve the deficit and build the reserve up to its recommended level.
- 27. **Earmarked Reserves** should be available to meet or support a range of specific requirements, including:
  - capital or asset purchases

- major change management initiatives
- fixed term projects and other one-off spend
- exceptional operational expenditure
- 'Spend to save' and 'pump priming' initiatives
- managing cross-financial year flexibility

### Monitoring and reporting Reserves

- 28. The forecast level and usage of reserves will be formally approved by the PCC, as part of the Financial Strategy, advised by the Chief Financial Officers and Chief Constable.
- 29. The proposed use of reserves and balances to deliver a sustainable budget must be included as part of the budget process to the PCC.
- 30. Unusable reserves are managed as part of accounting policies, specified in the Statement of Accounts which is approved by the PCC.
- 31. The PCC is the owner of all reserves. All reserves will sit on the PCC's Balance Sheet.

### **Provisions**

- 32. A provision is recognised in the accounts when a liability has been identified that is of uncertain timing or amount which is to be settled by the transfer of economic benefits.
- 33. Accounting arrangements for provisions are included in IAS 37 Provisions, Contingent liabilities and Contingent assets. Further guidance is included in IPAS 19 Provisions, Contingent liabilities and Contingent assets.
- 34. A provision should be created when there is a present obligation (legal or constructive) as a result of a past event. Or it is probable that a transfer of economic benefits will be required to settle an obligation and a reliable estimate can be made of the amount of the obligation. Unless these conditions are met, no provision shall be recognised.
- 35. Provisions may be required for some civil and motor claims. There is a need to split the claims between a provision on the balance sheet for the cost of claims received and outstanding; and funds held in the reserve to cover claims incurred but not received or quantified. Costs surrounding claims that have been reported and assessed will be carried as a financial provision whilst incidents where no claim has yet been made, would be covered by the insurance reserve. The level of the provision will be determined annually at year end with assistance from solicitors on the valuation of claims.

### **Usable Reserves**

Reserve	Justification				
HO Heading – General	Contingency, held in accordance with sound				
principles of good financial management					
General Reserve	Funding set aside to cover the major risks involved with				
	running a £125m Policing business. Currently set at				
	2.5% of the CC Budget Requirement.				
Chief Constables (CC)	In line with the financial code of practice CC should have				
Operational Reserve	a contingency available for operational activities without				
	the need for additional approvals. Set at 1.0% of the CC				
Incurance December	Budget Requirement				
Insurance Reserve	Provides cover for a one-off increase in claims in the				
	knowledge that significant excess levels exist with current insurances. Maintained at £0.400m in line with				
	current claims history				
Seized Asset Reserve	The budget requires £192,000 of income per year to				
(Incentivisation)	finance financial investigators undertaking this work.				
(moonavious)	This reserve 'smooths' out variances across years on				
	returns reducing risk. The level of the reverse is to a				
	maximum of 1 yrs budget				
III Health Reserve	For each III Health retirement agreed a payment of				
	approximately £77,000 has to be made to the Home				
	Office. The annual budget allows for 3 per year, this				
	reserve 'smooths' out variances across yrs. The level of				
	the reserve depends on HR data on planned retirements				
	at year end				
Officer Intake Strategy	Finances to allow for short term excess officer numbers				
	or variances in the vacancy factor. This will be reviewed				
UO UZAdinai Projekt	each year depending on funding and recruitment profile.				
Medium Term Financia					
Capital Development	Funding set aside to assist in the financing of capital to				
Reserve	reduce the organisations need to borrow.				
Restructuring Reserve	This funds one off costs such as redundancy and minor				
·	office changes required to restructure the business to				
D. J 4 O 4 - 5	meet reduced funding levels or improve efficiency				
Budget Smoothing	Funds any unplanned shortfalls in savings resulting from				
Reserve	timing issues in delivering savings.				
Commissioning Reserve	Funds carried forward from previous years to be used				
	for commissioning work in line with the Police and Crime Plan.				
Estates	Work has been requested from property advisors to help				
Transformation	maximise returns from estates changes. This pump				
Reserve	primes the initiative.				
ICT Start Up Reserve	Funds set aside to finance non- recurring costs involved				
UD Congoity December	with in-sourcing the ICT provision.				
HR Capacity Reserve	Interim resources to deal with increased volume of work				
	pre Force Management Statement review.				

Carwash Reserve	Funding to replace the HQ carwash
SCD Fitout Reserve	One off costs to fund the conversion of vehicles
Equipment Reserve	Funding set aside for operational equipment.
Regional Projects	In line with Government guidelines Wiltshire have
Reserve	worked with other Forces on collaboration projects to
	increase efficiency and effectiveness. This fund
	finances reviews and change costs
Case Quality	Funding set aside to improve and enhance the quality of
Management Reserve	cases produced for the Criminal Prosecution Services.
Coroner Reserve	One off funding to assist the Coroner process
NEP Transition	Funding set aside to assist with unidentified costs which
	are likely in the transition to the National ICT standard.
GDPR Restructure	This will finance a restructure of Information Assurance
Reserve	required to implement GDPR
MAPPA Reserve	This receives funds from the partners in the Multi
	Agency Public Protection arena and is spent in line with
	Board decisions.
Local Resilience	This receives funds from the partners in the Local
Forum	Resilience Forum and is spent in line with Board
	decisions.

### Wiltshire Police Reserves

# Usable Reserves

Reserve	Actual March 2020	Forecast March 2021	Forecast March 2022	Forecast March 2023
HO Heading – General Contingency, held in accordance with sound principles of good financial management				
General Reserve	£3.143m	£3.328m	£3.328m	£3.328m
Chief Constables Operational Reserve	£1.208m	£1.287m	£1.287m	£1.287m
Insurance Reserve	£0.400m	£0.400m	£0.400m	£0.400m
Seized Asset Reserve (Incentivisation)	£0.192m	£0.192m	£0.142m	£0.092m
III Health Reserve	£0.385m	£0.308m	£0.231m	£0.154m
Officer Intake Strategy	£0.315m	£0.315m	£0.215m	£0.115m
HO Heading – Projects and Programmes (to be used over the life of the Medium Term				
Financial Strategy)				
Capital Development Reserve	£4.811m	£0.124m		
Restructuring Reserve	£0.267m	£0.263m	£0.200m	£0.100m
Budget Smoothing Reserve	£0.200m	£0.200m	£0.200m	£0.200m
Commissioning Reserve	£0.160m	£0.075m		
ICT Start Up Reserve	£0.100m	£0.077m		
Estates Transformation Reserve	£0.100m			
HR Capacity Reserve	£0.072m			
Carwash Reserve	£0.045m			
SCD Vehicles Reserve	£0.030m	£0.031m		
Equipment Reserve	£0.020m			
Regional Projects Reserve	£0.284m	£0.150m		
Case Quality Management Res.	£0.045m			
Coroner Reserve	£0.032m			
NEP Transition Reserve	£0.200m			
GDPR Restructure Reserve	£0.065m			
MAPPA Reserve	£0.051m	£0.041m	£0.031m	£0.021m
Local Resilience Forum	£0.122m	£0.270m	£0.162m	£0.118m
Total	£12.247m	£7.061m	£6.196m	£5.815m





# **Police and Crime Panel** Forward Work Plan - 2021

Please note: this is a working document which is subject to change

Date	Location	Provisional Agenda Items
Thursday 7 January 2021 10am-1pm	On-Line Meeting	PCC Budget 2019/20 and MTFS
Thursday 4 February 2021 10am-1pm	On-Line Meeting	Formal consideration of PCC Precept proposal
Thursday 18 March 2021 10am-1pm	On-Line Meeting	<ul> <li>Quarterly data (Q3)– Risk / Performance / Finance / Complaints</li> <li>Service Commissioning</li> </ul>





Thursday June 2021 10am-1pm	On-Line Meeting	Quarterly data (Q4)- Risk / Performance / Finance / Complaints
Thursday September 2021 10am-1pm	On-Line Meeting	Quarterly data (Q1)- Risk / Performance / Finance / Complaints
Thursday December 2021 10am-1pm	On-Line Meeting	<ul> <li>Quarterly data (Q2)- Risk / Performance / Finance / Complaints</li> <li>Service Commissioning update</li> </ul>